

APRIL 3, 2019

RULES COMMITTEE PRINT 116–11
TEXT OF H.R. 2021, INVESTING FOR THE PEOPLE
ACT OF 2019

[Showing the text of the bill as ordered reported by the
Committee on the Budget]

1 **SECTION 1. SHORT TITLE.**

2 This Act may be cited as the “Investing for the Peo-
3 ple Act of 2019”.

4 **TITLE I—BUDGET**
5 **ENFORCEMENT**

6 **SEC. 101. AMENDMENTS TO THE BALANCED BUDGET AND**
7 **EMERGENCY DEFICIT CONTROL ACT OF 1985.**

8 (a) REVISED DISCRETIONARY SPENDING LIMITS.—

9 Section 251(c) of the Balanced Budget and Emergency
10 Deficit Control Act of 1985 (2 U.S.C. 901(c)) is amended
11 by striking paragraphs (7) and (8) and inserting the fol-
12 lowing:

13 “(7) for fiscal year 2020—

14 “(A) for the revised security category,
15 \$664,000,000,000 in new budget authority; and

16 “(B) for the revised nonsecurity category,
17 \$631,018,000,000 in new budget authority; and

18 “(8) for fiscal year 2021—

1 “(A) for the revised security category,
2 \$680,119,000,000; and

3 “(B) for the revised nonsecurity category,
4 \$646,056,000,000;”.

5 (b) OVERSEAS CONTINGENCY OPERATIONS/GLOBAL
6 WAR ON TERRORISM ADJUSTMENT LIMIT.—Section
7 251(b)(2) of the Balanced Budget and Emergency Deficit
8 Control Act of 1985 (2 U.S.C. 901(b)(2)) is amended in
9 subparagraph (A) by inserting before the period at the end
10 the following: “, except that the adjustment for Overseas
11 Contingency Operations/Global War on Terrorism for fis-
12 cal year 2020 or any subsequent fiscal year shall not ex-
13 ceed \$69,000,000,000 for the revised security category or
14 \$8,000,000,000 for the revised nonsecurity category”.

15 (c) NEW ADJUSTMENTS FOR THE INTERNAL REV-
16 ENUE SERVICE AND THE U.S. CENSUS FOR 2020.—Sec-
17 tion 251(b)(2) of the Balanced Budget and Emergency
18 Deficit Control Act of 1985 (2 U.S.C. 901(b)(2)) is
19 amended by adding at the end the following two new sub-
20 paragraphs:

21 “(G) INTERNAL REVENUE SERVICE TAX
22 ENFORCEMENT.—

23 “(i) IN GENERAL.—If a bill or joint
24 resolution making appropriations for a fis-
25 cal year is enacted that specifies an

1 amount in the Enforcement account and
2 the Operations Support account for tax en-
3 forcement activities, including tax compli-
4 ance to address the Federal tax gap, of the
5 Internal Revenue Service of the Depart-
6 ment of the Treasury, then the adjustment
7 for that fiscal year shall be the additional
8 new budget authority provided in that Act
9 for such purpose for that fiscal year, but
10 shall not exceed—

11 “(I) for fiscal year 2020,
12 \$400,000,000; and

13 “(II) for fiscal year 2021,
14 \$750,000,000.

15 “(ii) DEFINITION.—As used in this
16 subparagraph, the term ‘additional new
17 budget authority’ means the amount pro-
18 vided for a fiscal year, in excess of
19 \$8,584,000,000, in an appropriation Act
20 and specified for tax enforcement activi-
21 ties, including tax compliance to address
22 the Federal tax gap, of the Internal Rev-
23 enue Service.

24 “(H) THE 2020 CENSUS.—

1 “(i) IN GENERAL.—If a bill or joint
2 resolution making appropriations for fiscal
3 year 2020 is enacted that specifies an
4 amount for the 2020 Census in the Peri-
5 odic Censuses and Programs account of
6 the Bureau of the Census of the Depart-
7 ment of Commerce, then the adjustment
8 for that fiscal year shall be the new budget
9 authority provided in that Act for such
10 purpose for fiscal year 2020, but shall not
11 exceed \$7,500,000,000.

12 “(ii) DEFINITION.—As used in this
13 subparagraph, the term ‘new budget au-
14 thority’ means the amount provided for fis-
15 cal year 2020 in an appropriation Act and
16 specified to pay for expenses associated
17 with 2020 Census operations.”.

18 (d) DIRECT SPENDING ADJUSTMENTS FOR FISCAL
19 YEARS 2020 AND 2021.—Section 251A of the Balanced
20 Budget and Emergency Deficit Control Act of 1985 (2
21 U.S.C. 901a), is amended—

22 (1) in paragraph (5)(B), in the matter pre-
23 ceding clause (i), by striking “and (12)” and insert-
24 ing “, (12), and (13)”; and

25 (2) by adding at the end the following:

1 “(13) IMPLEMENTING DIRECT SPENDING RE-
2 DUCTIONS FOR FISCAL YEARS 2020 AND 2021.—(A)
3 OMB shall make the calculations necessary to imple-
4 ment the direct spending reductions calculated pur-
5 suant to paragraphs (3) and (4) without regard to
6 the amendment made to section 251(c) revising the
7 discretionary spending limits for fiscal years 2020
8 and 2021 by the Investing for the People Act of
9 2019.

10 “(B) Paragraph (5)(B) shall not be imple-
11 mented for fiscal years 2020 and 2021.”.

12 **TITLE II—ESTABLISHING A**
13 **CONGRESSIONAL BUDGET**

14 **SEC. 201. FISCAL YEAR 2020 BUDGET RESOLUTION.**

15 (a) FISCAL YEAR 2020.—For the purpose of enforce-
16 ing the Congressional Budget Act of 1974 for fiscal year
17 2020, the allocations, aggregates, and levels provided for
18 in subsection (b) shall apply in the House of Representa-
19 tives in the same manner as for a concurrent resolution
20 on the budget for fiscal year 2020 with appropriate budg-
21 etary levels for fiscal year 2020 and for fiscal years 2021
22 through 2029.

23 (b) COMMITTEE ALLOCATIONS, AGGREGATES, AND
24 LEVELS.—In the House of Representatives, the Chair of
25 the Committee on the Budget shall submit a statement

1 for publication in the Congressional Record as soon as
2 practicable, containing—

3 (1) for the Committee on Appropriations, com-
4 mittee allocations for fiscal year 2020 consistent
5 with discretionary spending limits set forth in sec-
6 tion 251(c)(7) of the Balanced Budget and Emer-
7 gency Deficit Control Act of 1985, as amended by
8 this Act, and the outlays flowing therefrom, and
9 committee allocations for fiscal year 2020 for cur-
10 rent law mandatory budget authority and outlays,
11 for the purpose of enforcing section 302 of the Con-
12 gressional Budget Act of 1974;

13 (2) for all committees of that House other than
14 the Committee on Appropriations, committee alloca-
15 tions for fiscal year 2020 and for the period of fiscal
16 years 2020 through 2029 consistent with the most
17 recent baseline of the Congressional Budget Office,
18 as adjusted, to the extent practicable, for the budg-
19 etary effects of any provision of law enacted during
20 the period beginning on the date such baseline is
21 issued and ending on the date of submission of such
22 statement, for the purpose of enforcing section 302
23 of the Congressional Budget Act of 1974;

24 (3) aggregate spending levels for fiscal year
25 2020 in accordance with the allocations established

1 under paragraphs (1) and (2), for the purpose of en-
2 forcing section 311 of the Congressional Budget Act
3 of 1974; and

4 (4) aggregate revenue levels for fiscal year 2020
5 and for the period of fiscal years 2020 through 2029
6 consistent with the most recent baseline of the Con-
7 gressional Budget Office, as adjusted, to the extent
8 practicable, for the budgetary effects of any provi-
9 sion of law enacted during the period beginning on
10 the date such baseline is issued and ending on the
11 date of submission of such statement, for the pur-
12 pose of enforcing section 311 of the Congressional
13 Budget Act of 1974.

14 (c) ADDITIONAL MATTER.—The statement referred
15 to in subsection (b) may also include for fiscal year 2020,
16 the matter contained in the provisions referred to in sub-
17 section (e).

18 (d) ADJUSTMENTS.—The Chair of the Committee on
19 the Budget of the House of Representatives may adjust
20 the allocations, aggregates, and other budgetary levels in-
21 cluded in the statement referred to in subsection (b)—

22 (1) to reflect changes resulting from the Con-
23 gressional Budget Office's updates to its baseline for
24 fiscal years 2020 through 2029; or

1 (2) for any bill, joint resolution, amendment, or
2 conference report by the amounts provided in such
3 measure if such measure would not increase the def-
4 icit for either of the following time periods: fiscal
5 year 2020 to fiscal year 2024 or fiscal year 2020 to
6 fiscal year 2029.

7 (e) APPLICATION.—Upon submission of the state-
8 ment referred to in subsection (b), all references to alloca-
9 tions, aggregates, or other appropriate levels in “this con-
10 current resolution” in sections 5201, 5202, and 5203 of
11 the House Concurrent Resolution 71 (115th Congress),
12 specified in section 30104(f)(1) of the Bipartisan Budget
13 Act of 2018, and continued in effect by section 103(m)
14 of House Resolution 6 (116th Congress), shall be treated
15 for all purposes in the House of Representatives as ref-
16 erences to the allocations, aggregates, or other appropriate
17 levels contained in the statement referred to in subsection
18 (b), as adjusted in accordance with this section or any
19 other Act.

20 **SEC. 202. LIMITATION ON ADVANCE APPROPRIATIONS.**

21 (a) IN GENERAL.—Except as provided in subsection
22 (b), any general appropriation bill or bill or joint resolu-
23 tion continuing appropriations, or amendment thereto or
24 conference report thereon, may not provide an advance ap-
25 propriation.

1 (b) EXCEPTIONS.—An advance appropriation may be
2 provided for programs, activities or accounts identified in
3 lists submitted for printing in the Congressional Record
4 by the Chair of the Committee on the Budget—

5 (1) for fiscal year 2021, under the heading “Ac-
6 counts Identified for Advance Appropriations” in an
7 aggregate amount not to exceed \$28,852,000,000 in
8 new budget authority, and for fiscal year 2022, ac-
9 counts separately identified under the same heading;
10 and

11 (2) for fiscal year 2021, under the heading
12 “Veterans Accounts Identified for Advance Appro-
13 priations” in an aggregate amount not to exceed
14 \$87,636,650,000 in new budget authority.

15 (c) DEFINITION.—The term “advance appropriation”
16 means any new discretionary budget authority provided in
17 a general appropriation bill or bill or joint resolution con-
18 tinuing appropriations for fiscal year 2020, or any amend-
19 ment thereto or conference report thereon, that first be-
20 comes available following fiscal year 2020.

21 **SEC. 203. EXERCISE OF RULEMAKING POWERS.**

22 Sections 201 and 202 are enacted by the House of
23 Representatives—

24 (1) as an exercise of the rulemaking power of
25 the House of Representatives, and as such they shall

1 be considered as part of the rules of the House of
2 Representatives, and such rules shall supersede
3 other rules only to the extent that they are incon-
4 sistent therewith; and

5 (2) with full recognition of the constitutional
6 right of the House of Representatives to change
7 such rules at any time, in the same manner, and to
8 the same extent as in the case of any other rule of
9 the House of Representatives.

