FEBRUARY 22, 2017

RULES COMMITTEE PRINT 115–4 TEXT OF H.R. 1009, OIRA INSIGHT, REFORM, AND ACCOUNTABILITY ACT

[Showing the text of the bill as ordered reported by the Committee on Oversight and Government Reform.]

1 SECTION 1. SHORT TITLE.

2 This Act may be cited as the "OIRA Insight, Reform, 3 and Accountability Act". 4 SEC. 2. OFFICE OF INFORMATION AND REGULATORY AF-5 FAIRS. 6 (a) AMENDMENT.—Subchapter I of chapter 35 of 7 title 44, United States Code, is amended by adding at the 8 end the following new sections: 9 "§ 3522. Office of Information and Regulatory Affairs 10 **Regulatory Working Group; regulatory** 11 plan; Unified Agenda 12 "(a) REGULATORY WORKING GROUP.— 13 "(1) ESTABLISHMENT; MEMBERS.—The Admin-14 istrator of the Office of Information and Regulatory 15 Affairs shall convene a working group to be known 16 as the Regulatory Working Group, whose members

- 17 shall consist of the following:
- 18 "(A) The Administrator.

1	"(B) Representatives selected by the head
2	of each agency that the Administrator deter-
3	mines to have significant domestic regulatory
4	responsibility.
5	"(C) Other executive branch officials as
6	designated by the Administrator.
7	"(2) CHAIR.—The Chair of the Regulatory
8	Working Group shall be the Administrator, who
9	shall periodically advise Congress on the activities of
10	the Regulatory Working Group.
11	"(3) PURPOSE.—The Regulatory Working
12	Group shall serve as a forum to assist agencies in
13	identifying and analyzing important regulatory
14	issues, including, at a minimum—
15	"(A) the development of innovative regu-
16	latory techniques;
17	"(B) the methods, efficacy, and utility of
18	comparative risk assessment in regulatory deci-
19	sionmaking; and
20	"(C) the development of streamlined regu-
21	latory approaches for small businesses and
22	other entities.
23	"(4) MEETINGS.—The Regulatory Working
24	Group shall meet not less than quarterly and may

1	meet as a whole or in subgroups of members with
2	an interest in particular issues or subject areas.
3	"(5) ANALYTICAL STUDIES.—To inform the
4	discussion of the Regulatory Working Group, the
5	Regulatory Working Group may request analytical
6	studies and reports by the Office of Information and
7	Regulatory Affairs, the Administrative Conference of
8	the United States, or any other agency.
9	"(b) REGULATORY PLAN.—
10	"(1) IN GENERAL.—
11	"(A) Deadline for and description of
12	REGULATORY PLAN.—Not later than June 1 of
13	each year, the head of each agency shall ap-
14	prove and submit to the Administrator a regu-
15	latory plan that includes each significant regu-
16	latory action that the agency reasonably expects
17	to issue in proposed or final form in the fol-
18	lowing fiscal year or thereafter and the retro-
19	spective review described in paragraph (2). The
20	regulatory plan shall also contain, at a min-
21	imum, the following:
22	"(i) A statement of the regulatory ob-
23	jectives and priorities of the agency.
24	"(ii) A summary of each planned sig-
25	nificant regulatory action including, to the

1	extent possible, alternatives to be consid-
2	ered and preliminary estimates of the an-
3	ticipated costs and benefits of such action.
4	"(iii) A summary of the legal basis for
5	each such action, including whether any
6	aspect of the action is required by statute
7	or court order.
8	"(iv) A statement of the need for each
9	such action and, if applicable, how the ac-
10	tion will reduce risk to public health, safe-
11	ty, or the environment, as well as how the
12	magnitude of the risk addressed by the ac-
13	tion relates to any other risk within the ju-
14	risdiction of the agency.
15	"(v) The schedule for each such ac-
16	tion, including a statement of any applica-
17	ble statutory or judicial deadline.
18	"(vi) The name, email address, and
19	telephone number of a knowledgeable agen-
20	cy employee the public may contact for ad-
21	ditional information about each such ac-
22	tion.
23	"(B) CIRCULATION OF REGULATORY
24	PLAN.—Not later than 10 days after receiving
25	the regulatory plan under subparagraph (A),

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the Administrator shall circulate the regulatory plan to any other agency the Administrator determines may be affected by the plan.

4 "(C) AGENCY NOTIFICATION TO OIRA OF 5 CONFLICTING SIGNIFICANT REGULATORY AC-6 TIONS.—The head of an agency shall promptly 7 notify the Administrator in writing if any 8 planned significant regulatory action in the reg-9 ulatory plan of another agency may conflict 10 with the policy or action taken or planned by 11 that agency. The Administrator shall forward 12 any notification received under this subpara-13 graph to the other agency involved.

14 "(D) NOTIFICATION OF CONFLICTING SIG15 NIFICANT REGULATORY ACTIONS.—The Admin16 istrator shall notify the head of an agency in
17 writing if any planned significant regulatory ac18 tion conflicts with any policy or action taken or
19 planned by another agency.

20 "(E) REQUIREMENT TO PUBLISH IN UNI21 FIED AGENDA.—Each regulatory plan sub22 mitted by the head of an agency under subpara23 graph (A) shall be included in the October pub24 lication of the Unified Agenda described under
25 subsection (c).

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"(2) Retrospective review.—

2 "(A) LIST OF OUTDATED REGULATIONS.— 3 The head of each agency shall include in the 4 regulatory plan submitted under paragraph 5 (1)(A) a list of regulations that have been identified by the agency (including any comments 6 7 submitted to the agency) as unjustified, unnec-8 essary, duplicative of other regulations or laws, 9 inappropriately burdensome, or otherwise rec-10 ommended for removal.

11 "(B) DESCRIPTION OF RETROSPECTIVE 12 REVIEW.—The head of each agency shall in-13 clude in the regulatory plan submitted under 14 paragraph (1)(A) a description of any program 15 or other effort to review existing regulations to 16 determine whether any such regulations should 17 be modified or eliminated in order to increase 18 the effectiveness in achieving the regulatory ob-19 jectives of the agency or to reduce the burden 20 of regulations. The agency shall include any 21 statutory requirements that require the agency 22 to promulgate or continue to impose regulations 23 that the agency believes are unnecessary or out-24 dated by reason of changed circumstances.

1	"(C) OIRA COORDINATED REVIEW.—The
2	Administrator shall work with interested enti-
3	ties and agencies, including through the proc-
4	esses established under subsection (d), to review
5	the list of regulations identified under subpara-
6	graph (A) and such entities may assist OIRA
7	and the agencies with identifying regulations or
8	groups of regulations that—
9	"(i) impose significant or unique bur-
10	dens on governmental entities and that are
11	no longer justified; or
12	"(ii) affect a particular group, indus-
13	try, or sector of the economy.
14	"(c) UNIFIED AGENDA.—
1 ·	(C) UNIFIED AGENDA.—
15	(c) UNIFIED AGENDA.— "(1) SUBMISSION OF REGULATIONS UNDER DE-
15	"(1) Submission of regulations under de-
15 16	"(1) SUBMISSION OF REGULATIONS UNDER DE- VELOPMENT OR REVIEW.—Not later than April 1
15 16 17	"(1) SUBMISSION OF REGULATIONS UNDER DE- VELOPMENT OR REVIEW.—Not later than April 1 and October 1 of each year, the head of each agency
15 16 17 18	"(1) SUBMISSION OF REGULATIONS UNDER DE- VELOPMENT OR REVIEW.—Not later than April 1 and October 1 of each year, the head of each agency shall submit to the Administrator an agenda of each
15 16 17 18 19	"(1) SUBMISSION OF REGULATIONS UNDER DE- VELOPMENT OR REVIEW.—Not later than April 1 and October 1 of each year, the head of each agency shall submit to the Administrator an agenda of each regulation under development or review in accord-
15 16 17 18 19 20	"(1) SUBMISSION OF REGULATIONS UNDER DE- VELOPMENT OR REVIEW.—Not later than April 1 and October 1 of each year, the head of each agency shall submit to the Administrator an agenda of each regulation under development or review in accord- ance with any guidance issued under this section.
 15 16 17 18 19 20 21 	"(1) SUBMISSION OF REGULATIONS UNDER DE- VELOPMENT OR REVIEW.—Not later than April 1 and October 1 of each year, the head of each agency shall submit to the Administrator an agenda of each regulation under development or review in accord- ance with any guidance issued under this section. Each agenda shall include, to the extent practicable,

1	"(ii) a brief summary of the regula-
2	tion;
3	"(iii) a citation to the legal authority
4	to issue the regulation;
5	"(iv) any legal deadline for the
6	issuance of the regulation;
7	"(v) the name and phone number for
8	a knowledgeable agency employee; and
9	"(vi) the stage of review for issuing
10	the regulation.
11	"(B) For each regulation expected to be
12	promulgated within the following 18 months—
13	"(i) a determination of whether the
14	regulation is expected to be a significant
15	regulatory action or an economically sig-
16	nificant regulatory action; and
17	"(ii) any available analysis or quan-
18	tification of the expected costs or benefits.
19	"(C) For any regulation included in the
20	immediately previous agenda, an explanation of
21	why the regulation is no longer included.
22	"(2) Publication of unified agenda re-
23	QUIRED.—Not later than April 15 and October 15
24	of each year, the Administrator shall compile and

- publish online each agenda received under paragraph
 (1) (to be known as the Unified Agenda).
- 3 "(3) GUIDANCE.—

"(A) IN GENERAL.—The Administrator 4 5 shall issue guidance for agencies on the manner 6 of submission under this subsection and on 7 meeting the requirements of this subsection, in-8 cluding a standard definition for each stage of 9 review and any other definition that would as-10 sist the public in understanding the different 11 terms used by agencies to submit the agenda 12 required under paragraph (1).

13 "(B) UPDATES.—The Administrator shall
14 periodically review compliance with this section
15 and issue guidance or recommendations to as16 sist agencies in complying with this section.

17 "(d) COORDINATION WITH STATE, LOCAL, AND18 TRIBAL GOVERNMENTS AND THE PUBLIC.—

"(1) STATE, LOCAL, AND TRIBAL GOVERNMENTS.—The Administrator shall meet not less than
quarterly with representatives of State, local, and
tribal governments to identify both existing and proposed regulations that may uniquely or significantly
affect those government entities.

"(2) PUBLIC.—The Administrator shall periodi cally convene conferences with representatives of
 businesses, nongovernmental organizations, and the
 public to discuss regulatory issues of common con cern.

6 "(e) BEST PRACTICES.—The Administrator shall, in 7 consultation with the Regulatory Working Group and the 8 entities described in subsection (d), periodically develop 9 advice and guidance for agencies on best practices of the 10 development of regulations.

11 "§ 3523. OIRA coordinated review of significant regu-

12

latory actions

13 "(a) OIRA REVIEW.—

14 "(1) IN GENERAL.—The Administrator shall
15 conduct a Governmentwide coordinated review of
16 significant regulatory actions to ensure that such
17 regulations are consistent with applicable law and
18 that a regulatory action by one agency does not con19 flict with a policy or action taken or planned by an20 other agency.

21 "(2) PERIODIC AGENCY SUBMISSION OF
22 PLANNED REGULATORY ACTIONS.—The head of each
23 agency shall provide to the Administrator, at such
24 time and in such a manner as determined by the Ad25 ministrator, a list of each planned regulatory action

1	with an identification of whether each such regu-
2	latory action is a significant regulatory action.
3	"(3) Review of significant regulatory ac-
4	TION REQUIRED.—
5	"(A) IN GENERAL.—The Administrator
6	shall make a determination of whether any
7	planned regulatory action submitted under this
8	section is a significant regulatory action and
9	shall review each such significant regulatory ac-
10	tion in accordance with this section.
11	"(B) NOT SUBJECT TO REVIEW.—Any
12	planned regulatory action determined by the
13	Administrator not to be a significant regulatory
14	action is not subject to review under this sec-
15	tion.
16	"(C) NOTIFICATION REQUIRED.—Not later
17	than 10 days after a planned regulatory action
18	has been determined to be a significant regu-
19	latory action, the Administrator shall notify the
20	head of the relevant agency of such determina-
21	tion.
22	"(4) WAIVER OF REVIEW FOR SIGNIFICANT
23	REGULATORY ACTION.—The Administrator—

1	"(A) may waive review of any planned reg-
2	ulatory action designated as a significant regu-
3	latory action; and
4	"(B) shall publish online a detailed written
5	explanation of any such waiver.
6	"(b) Agency Consultation With OIRA.—
7	"(1) IN GENERAL.—An agency may consult
8	with OIRA at any time on any regulatory action.
9	"(2) Regulation identifier number.—The
10	head of an agency shall make every effort to obtain
11	a regulation identifier number for the regulatory ac-
12	tion that is the subject of the consultation before
13	consulting with OIRA.
13 14	consulting with OIRA. "(3) CONSULTATION INFORMATION RE-
14	"(3) CONSULTATION INFORMATION RE-
14 15	"(3) CONSULTATION INFORMATION RE- QUIRED.—If the head of an agency is unable to ob-
14 15 16	"(3) CONSULTATION INFORMATION RE- QUIRED.—If the head of an agency is unable to ob- tain the regulation identifier number as described in
14 15 16 17	"(3) CONSULTATION INFORMATION RE- QUIRED.—If the head of an agency is unable to ob- tain the regulation identifier number as described in paragraph (2), the head of the agency shall provide
14 15 16 17 18	"(3) CONSULTATION INFORMATION RE- QUIRED.—If the head of an agency is unable to ob- tain the regulation identifier number as described in paragraph (2), the head of the agency shall provide the regulation identifier number to OIRA as soon as
14 15 16 17 18 19	"(3) CONSULTATION INFORMATION RE- QUIRED.—If the head of an agency is unable to ob- tain the regulation identifier number as described in paragraph (2), the head of the agency shall provide the regulation identifier number to OIRA as soon as the number is obtained with a list of any previous
 14 15 16 17 18 19 20 	"(3) CONSULTATION INFORMATION RE- QUIRED.—If the head of an agency is unable to ob- tain the regulation identifier number as described in paragraph (2), the head of the agency shall provide the regulation identifier number to OIRA as soon as the number is obtained with a list of any previous interactions with OIRA relating to the regulatory ac-
 14 15 16 17 18 19 20 21 	"(3) CONSULTATION INFORMATION RE- QUIRED.—If the head of an agency is unable to ob- tain the regulation identifier number as described in paragraph (2), the head of the agency shall provide the regulation identifier number to OIRA as soon as the number is obtained with a list of any previous interactions with OIRA relating to the regulatory ac- tion that is the subject of the consultation.

1	the significant regulatory action to the Administrator for
2	review and shall include the following:
3	"(1) The text of the significant regulatory ac-
4	tion.
5	"(2) A detailed description of the need for the
6	significant regulatory action.
7	"(3) An explanation of how the significant reg-
8	ulatory action will meet the identified need.
9	"(4) An assessment of potential costs and bene-
10	fits of the significant regulatory action.
11	"(5) An explanation of the manner in which the
12	significant regulatory action is consistent with a
13	statutory mandate and avoids undue interference
14	with State, local, and tribal government functions.
15	"(6) For an economically significant regulatory
16	action, if any of the following was developed during
17	the decision making process of the agency:
18	"(A) An assessment of and quantification
19	of costs and benefits of the significant regu-
20	latory action.
21	"(B) An assessment of and quantification
22	of costs and benefits of potentially effective and
23	feasible alternatives, including any underlying
24	analysis.

1	"(C) An explanation of why the planned
2	significant regulatory action is preferable to any
3	identified potential alternatives.
4	"(d) Deadlines for Review.—

5 "(1) REVIEW COORDINATION.—To the extent 6 practicable, the head of each agency shall work with 7 the Administrator to establish a mutually agreeable 8 date on which to submit a significant regulatory ac-9 tion for review.

10 "(2) EXPEDITED REVIEW.—When an agency is 11 obligated by law to issue a significant regulatory ac-12 tion before complying with the provisions of this sec-13 tion, the head of the agency shall notify the Admin-14 istrator as soon as possible. To the extent prac-15 ticable, OIRA and the agency shall comply with the 16 provisions of this section.

17 "(3) 10-DAY REVIEW.—In the case of a signifi-18 cant regulatory action that is a notice of inquiry, ad-19 vance notice of proposed rulemaking, or other pre-20 liminary regulatory action prior to a notice of pro-21 posed rulemaking, within 10 business days after the 22 date of submission of the such action to the Admin-23 istrator, OIRA shall complete the review.

24 "(4) 90-day review.—

"(A) IN GENERAL.—Except as provided in
 subparagraph (B), for any other significant reg ulatory action not described in paragraph (3),
 within 90 days after the date of submission of
 the action, OIRA shall complete the review.

6 "(B) EXCEPTION 45**-**DAY REVIEW.—If 7 OIRA has previously reviewed the significant 8 regulatory action described in subparagraph (A) 9 and, since that review, there has been no mate-10 rial change in the facts and circumstances upon 11 which the significant regulatory action is based, 12 OIRA shall complete the review within 45 days 13 after submission of the action.

14 "(5) EXTENSION.—Any review described under 15 this subsection may be extended for any number of 16 additional 30-day periods upon written request by 17 the Administrator or the head of the agency. Such 18 request shall be granted unless the nonrequesting 19 party denies the request in writing within 5 days 20 after receipt of the request for extension.

21 "(6) RETURN.—If the Administrator deter22 mines OIRA is unable to complete a review within
23 the time period described under this subsection, the
24 Administrator may return the draft of the signifi25 cant regulatory action to the agency with a written

explanation of why OIRA was unable to complete
 the review and what additional information, re sources, or time OIRA would need to complete the
 review.

5 "(7) WITHDRAWAL.—An agency may withdraw
6 the regulatory action from OIRA review at any time
7 prior to the completion of the review.

8 "(e) COMPLIANCE REVIEW.—The Administrator 9 shall review any significant regulatory action submitted 10 under subsection (c) to determine the extent to which the 11 agency—

"(1) identified the problem that the significant
regulatory action is designed to address (including,
where applicable, the failures of private markets or
public institutions that warrant new agency action);
"(2) assessed the significance of the problem
the regulatory action is designed to address;

18 "(3) examined whether existing regulations or 19 laws have created or contributed to the problem that 20 the regulatory action is designed to correct and 21 whether those regulations or laws should be modified 22 to achieve the intended goal more effectively;

"(4) identified and assessed available alternatives to direct regulation, including providing economic incentives to encourage desired behaviors,

such as user fees or marketable permits, or pro viding information upon which choices can be made
 by the public;

4 "(5) considered, to the extent reasonable, the
5 degree and nature of the risks posed by various sub6 stances or activities within the jurisdiction of the
7 agency;

8 "(6) designed the regulatory action to be the
9 most cost-effective manner to achieve the regulatory
10 objective;

"(7) considered incentives for innovation, consistency, predictability, flexibility, distributive impacts, equity, and the costs of enforcement and compliance by the Government, regulated entities, and
the public;

"(8) assessed costs and benefits of the regulatory action and made a reasoned determination
that the benefits justify the costs;

"(9) used the best reasonably obtainable scientific, technical, economic, and other information
concerning the need for and consequences of the regulatory action;

23 "(10) identified and assessed alternative forms
24 of regulation and, to the extent feasible, specified

- performance objectives rather than behavior or man ner of compliance;
- "(11) sought comments and suggestions from 3 4 appropriate State, local, and tribal officials on any 5 aspect of the regulatory action that might signifi-6 cantly or uniquely affect those governmental entities; 7 "(12) assessed the effects of the regulatory ac-8 tion on State, local, and tribal governments, includ-9 ing specifically the availability of resources to carry 10 out the regulatory action, and minimized the bur-11 dens that uniquely or significantly affect such gov-12 ernmental entities, consistent with achieving regu-13 latory objectives;
- 14 "(13) harmonized the regulatory action with
 15 the regulatory and other functions of State, local,
 16 and tribal governments;
- 17 "(14) avoided conflicts with or duplication of18 other existing regulations;
- "(15) tailored the regulatory action to impose
 the least burden on society, including individuals,
 businesses of differing sizes, and other entities (including small communities and governmental entities), consistent with obtaining the regulatory objectives, and taking into account, among other things

1	and to the extent practicable, the costs of cumulative
2	regulations;
3	"(16) drafted the regulatory action to be simple
4	and easy to understand, and minimized the potential
5	for uncertainty and litigation arising from such un-
6	certainty;
7	"(17) met all applicable Executive order re-
8	quirements;
9	"(18) met all applicable statutory requirements;
10	and
11	"(19) complied with all applicable guidance.
12	"(f) QUALITY REVIEW.—For any significant regu-
13	latory action submitted under subsection (c), OIRA shall
14	assess the extent to which the agency conducted a mean-
15	ingful and complete analysis of each of the factors de-
16	scribed in subsection (e), considering best practices, meth-
17	ods observed through reviewing other agencies, comments
18	from stakeholders, and other resources that may improve
19	the quality of the process.
20	"(g) INTERAGENCY CONSULTATION.—The Adminis-
21	trator shall identify each agency potentially affected, inter-
22	ested, or otherwise likely to provide valuable feedback on
23	a significant regulatory action submitted under subsection
24	(c) and facilitate a meaningful interagency consultation
25	process. The Administrator shall—

1	"(1) provide each identified agency with a copy
2	of the draft regulatory action;
3	"(2) allow each identified agency to review the
4	draft regulatory action for a sufficient period of
5	time, not less than 10 business days;
6	"(3) solicit written comments from such agency
7	and provide those written comments to the submit-
8	ting agency; and
9	"(4) as appropriate, facilitate conversations be-
10	tween agencies.
11	"(h) STAKEHOLDER CONSULTATION.—For all sub-
12	stantive communications between OIRA and individuals
13	not employed by the executive branch regarding a regu-
14	latory action submitted to the Administrator for review
15	under this section, the Administrator shall—
16	"(1) invite the issuing agency to any meeting
17	between OIRA personnel and individuals not em-
18	ployed by the executive branch;
19	((2) not later than 10 business days after re-
20	ceipt of any written communication submitted by
21	any individual not employed by the executive branch,
22	make such communications available to the public
23	online; and

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"(3) make available to the public online a log,

2	which shall be updated daily, of the following infor-
3	mation:
4	"(A) The status of each regulatory action.
5	"(B) A copy of any written communication
6	submitted by any person not employed by the
7	executive branch.
8	"(C) The dates and names of persons in-
9	volved in any substantive oral communication
10	and the subject matter discussed during such
11	communication.
12	"(i) Conclusion of Review.—
13	"(1) Provision to Agency.—Upon completion
14	of the review, the Administrator shall provide the
15	head of an agency with the results of the OIRA re-
16	view in writing, including a list of every standard,
17	Executive order, guidance document, and law re-
18	viewed for compliance and the results for each.
19	"(2) Changes during review period.—
20	Within 24 hours after the conclusion of the OIRA
21	review under this section, the head of the submitting
22	agency shall provide the Administrator with a red-
23	line of any changes the agency made to the regu-
24	latory action during the review period. To the extent
25	practicable, the agency shall identify any change

made at the suggestion or recommendation of any
 other agency, member of the public, or other source.
 To the extent practicable, the agency should identify
 the source of any such change.

5 "§ 3524. Public disclosure of regulatory review

6 "(a) IN GENERAL.—On the earlier of 3 days after 7 OIRA completes the review of any agency significant regu-8 latory action under section 3523, the date on which such 9 agency publishes the regulatory action in the Federal Reg-10 ister, or the date on which the agency announces a deci-11 sion not to publish the regulatory action, the Adminis-12 trator shall make available to the public online—

13 "(1) all information submitted by an agency14 under section 3523;

15 "(2) the results of the review provided to theagency under section 3523;

"(3) the redline of any changes made by the
agency during the course of the review provided
under section 3523(i)(2); and

20 "(4) all documents exchanged between OIRA21 and the agency during the review.

"(b) PLAIN LANGUAGE REQUIREMENT.—All information provided to the public shall, to the extent practicable, be in plain, understandable language.".

1	(b) Technical and Conforming Amendment.—
2	The table of sections at the beginning of chapter 35 of
3	title 44, United States Code, is amended by inserting after
4	the item relating to section 3521 the following new items:
	 "3522. Office of Information and Regulatory Affairs Regulatory Working Group; regulatory plan; Unified Agenda. "3523. OIRA coordinated review of significant regulatory actions. "3524. Public disclosure of regulatory review.".
5	(c) DEFINITIONS.—Section 3502 of title 44, United
6	States Code, is amended—
7	(1) in paragraph (13)(D), by striking "; and"
8	and inserting a semicolon;
9	(2) in paragraph (14), by striking the period at
10	the end and inserting a semicolon; and
11	(3) by adding at the end the following new
12	paragraphs:
13	"(15) the term 'Administrator' means, unless
14	otherwise indicated, the Administrator of the Office
15	of Information and Regulatory Affairs;
16	"(16) the term 'economically significant regu-
17	latory action' means any regulatory action described
18	under subparagraph (A) or (B) of paragraph (21);
19	$^{\prime\prime}(17)$ the term 'OIRA' means the Office of In-
20	formation and Regulatory Affairs;
21	"(18) the term 'regulation'—
22	"(A) means an agency statement of gen-
23	eral applicability and future effect, which the

1	agency intends to have the force and effect of
2	law, that is designed to implement, interpret, or
3	prescribe law or policy or to describe the proce-
4	dure or practice requirements of an agency; and
5	"(B) does not include such a statement
6	if—
7	"(i) issued in accordance with the for-
8	mal rulemaking provisions of sections 556
9	and 557 of title 5;
10	"(ii) the statement pertains to a mili-
11	tary or foreign affairs function of the
12	United States, other than procurement
13	regulations and regulations involving the
14	import or export of nondefense articles and
15	services;
16	"(iii) the statement is limited to an
17	agency organization, management, or per-
18	sonnel matters; or
19	"(iv) the statement is exempted as a
20	regulation by the Administrator;
21	"(19) the term 'regulation identifier number'
22	means a unique identification code for regulations,
23	which is designed to assist tracking regulations
24	through the course of development;

1	"(20) the term 'regulatory action' means any
2	substantive action by an agency normally published
3	in the Federal Register that promulgates or is ex-
4	pected to lead to the promulgation of a final regula-
5	tion, including notices of inquiry, advance notices of
6	proposed rulemaking, and notices of proposed rule-
7	making;
8	((21) the term 'significant regulatory action'
9	means any regulatory action that is likely to result
10	in a regulation that may—
11	"(A) have an annual effect on the economy
12	of \$100,000,000 or more;
13	"(B) adversely affect in a material way the
14	economy, a sector of the economy, productivity,
15	competition, jobs, the environment, public
16	health or safety, or State, local, or tribal gov-
17	ernments or communities;
18	"(C) create a serious inconsistency or oth-
19	erwise interfere with an action taken or planned
20	by another agency;
21	"(D) materially alter the budgetary impact
22	of entitlements, grants, user fees, or loan pro-
23	grams or the rights and obligations of recipi-
24	ents therein; or

"(E) raise novel legal or policy issues aris ing out of legal mandates;

3 "(22) the term 'small business' has the mean4 ing given the term 'small-business concern' in sec5 tion 3 of the Small Business Act (15 U.S.C. 632);
6 and

7 "(23) the term 'State' means each of the sev8 eral States, the District of Columbia, each territory
9 or possession of the United States, and each feder10 ally recognized Indian tribe.".

(d) DEADLINE FOR ISSUANCE OF GUIDANCE.—Not
later than 180 days after the date of the enactment of
this Act, the Administrator of the Office of Information
and Regulatory Affairs shall issue any guidance required
by section 3522 of title 44, United States Code, as added
by subsection (a).

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