#### May 30, 2019

# **RULES COMMITTEE PRINT 116–16 TEXT OF H.R. 6, AMERICAN DREAM AND PROMISE**

#### ACT OF 2019

#### [Showing the text of H.R. 2820 and H.R. 2821, as ordered reported by the Committee on the Judiciary]

#### **1** SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- 2 (a) SHORT TITLE.—This Act may be cited as the
- 3 "American Dream and Promise Act of 2019".
- 4 (b) TABLE OF CONTENTS.—The table of contents for
- 5 this Act is as follows:

Sec. 1. Short title; table of contents.

#### TITLE I—DREAM ACT

Sec. 101. Short title.

Subtitle A—Treatment of Certain Long-term Residents Who Entered the United States as Children

- Sec. 111. Permanent resident status on a conditional basis for certain longterm residents who entered the United States as children.
- Sec. 112. Terms of permanent resident status on a conditional basis.
- Sec. 113. Removal of conditional basis of permanent resident status.

#### Subtitle B—General Provisions

- Sec. 121. Definitions.
- Sec. 122. Submission of biometric and biographic data; background checks.
- Sec. 123. Limitation on removal; application and fee exemption; waiver of grounds for inadmissibility and other conditions on eligible individuals.
- Sec. 124. Determination of continuous presence and residence.
- Sec. 125. Exemption from numerical limitations.
- Sec. 126. Availability of administrative and judicial review.
- Sec. 127. Documentation requirements.
- Sec. 128. Rule making.
- Sec. 129. Confidentiality of information.
- Sec. 130. Grant program to assist eligible applicants.
- Sec. 131. Provisions affecting eligibility for adjustment of status.

Sec. 132. Supplementary surcharge for appointed counsel.

Sec. 133. Annual report on provisional denial authority.

#### TITLE II—AMERICAN PROMISE ACT

Sec. 201. Short title.

- Subtitle A—Treatment of Certain Nationals of Certain Countries Designated for Temporary Protected Status or Deferred Enforced Departure
- Sec. 211. Adjustment of status for certain nationals of certain countries designated for temporary protected status or deferred enforced departure.

#### Subtitle B—General Provisions

- Sec. 221. Definitions.
- Sec. 222. Submission of biometric and biographic data; background checks.
- Sec. 223. Limitation on removal; application and fee exemption; waiver of grounds for inadmissibility and other conditions on eligible individuals.
- Sec. 224. Determination of continuous presence.
- Sec. 225. Exemption from numerical limitations.
- Sec. 226. Availability of administrative and judicial review.
- Sec. 227. Documentation requirements.
- Sec. 228. Rule making.

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- Sec. 229. Confidentiality of information.
- Sec. 230. Grant program to assist eligible applicants.
- Sec. 231. Provisions affecting eligibility for adjustment of status.

## TITLE I—DREAM ACT

#### 2 SEC. 101. SHORT TITLE.

3 This title may be cited as the "Dream Act of 2019".

# Subtitle A—Treatment of Certain Long-term Residents Who En tered the United States as Chil dren

5 SEC. 111. PERMANENT RESIDENT STATUS ON A CONDI6 TIONAL BASIS FOR CERTAIN LONG-TERM
7 RESIDENTS WHO ENTERED THE UNITED
8 STATES AS CHILDREN.

9 (a) CONDITIONAL BASIS FOR STATUS.—Notwith-10 standing any other provision of law, and except as pro-11 vided in section 113(c)(2), an alien shall be considered, 12 at the time of obtaining the status of an alien lawfully 13 admitted for permanent residence under this section, to 14 have obtained such status on a conditional basis subject 15 to the provisions of this title.

16 (b) REQUIREMENTS.—

17 (1) IN GENERAL.—Notwithstanding any other 18 provision of law, the Secretary or the Attorney Gen-19 eral shall cancel the removal of, and adjust to the 20 status of an alien lawfully admitted for permanent 21 residence on a conditional basis, or without the con-22 ditional basis as provided in section 113(c)(2), an 23 alien who is inadmissible or deportable from the 24 United States (or is under a grant of Deferred En-25 forced Departure or has temporary protected status

1	under section 244 of the Immigration and Nation-
2	ality Act (8 U.S.C. 1254a)) if—
3	(A) the alien has been continuously phys-
4	ically present in the United States since the
5	date that is 4 years before the date of the en-
6	actment of this Act;
7	(B) the alien was younger than 18 years of
8	age on the date on which the alien entered the
9	United States and has continuously resided in
10	the United States since such entry;
11	(C) the alien—
12	(i) subject to section 123(d), is not in-
13	admissible under paragraph $(1)$ , $(6)(E)$ ,
14	(6)(G), $(8)$ , or $(10)$ of section 212(a) of
15	the Immigration and Nationality Act (8
16	U.S.C. 1182(a));
17	(ii) has not ordered, incited, assisted,
18	or otherwise participated in the persecution
19	of any person on account of race, religion,
20	nationality, membership in a particular so-
21	cial group, or political opinion; and
22	(iii) is not barred from adjustment of
23	status under this title based on the crimi-
24	nal and national security grounds de-

1	scribed under subsection (c), subject to the
2	provisions of such subsection; and
3	(D) the alien—
4	(i) has been admitted to an institution
5	of higher education;
6	(ii) has been admitted to an area ca-
7	reer and technical education school at the
8	postsecondary level;
9	(iii) in the United States, has ob-
10	tained—
11	(I) a high school diploma or a
12	commensurate alternative award from
13	a public or private high school;
14	(II) a General Education Devel-
15	opment credential, a high school
16	equivalency diploma recognized under
17	State law, or another similar State-
18	authorized credential;
19	(III) a credential or certificate
20	from an area career and technical
21	education school at the secondary
22	level; or
23	(IV) a recognized postsecondary
24	credential; or

1	(iv) is enrolled in secondary school or
2	in an education program assisting students
3	in—
4	(I) obtaining a high school di-
5	ploma or its recognized equivalent
6	under State law;
7	(II) passing the General Edu-
8	cation Development test, a high school
9	equivalence diploma examination, or
10	other similar State-authorized exam;
11	(III) obtaining a certificate or
12	credential from an area career and
13	technical education school providing
14	education at the secondary level; or
15	(IV) obtaining a recognized post-
16	secondary credential.
17	(2) Application fee.—
18	(A) IN GENERAL.—The Secretary may,
19	subject to an exemption under section 123(c),
20	require an alien applying under this section to
21	pay a reasonable fee that is commensurate with
22	the cost of processing the application but does
23	not exceed \$495.00.
24	(B) Special procedure for applicants
25	WITH DACA.—The Secretary shall establish a

1 streamlined procedure for aliens who have been 2 granted DACA and who meet the requirements 3 for renewal (under the terms of the program in 4 effect on January 1, 2017) to apply for cancellation of removal and adjustment of status to 5 6 that of an alien lawfully admitted for perma-7 nent residence on a conditional basis under this 8 section, or without the conditional basis as pro-9 vided in section 113(c)(2). Such procedure shall 10 not include a requirement that the applicant 11 pay a fee, except that the Secretary may re-12 quire an applicant who meets the requirements 13 for lawful permanent residence without the con-14 ditional basis under section 113(c)(2) to pay a 15 fee that is commensurate with the cost of proc-16 essing the application, subject to the exemption 17 under section 123(c). 18 (3)BACKGROUND CHECKS.—The Secretary

18 (3) BACKGROUND CHECKS.—The Secretary
19 may not grant an alien permanent resident status on
20 a conditional basis under this section until the re21 quirements of section 122 are satisfied.

(4) MILITARY SELECTIVE SERVICE.—An alien
applying for permanent resident status on a conditional basis under this section, or without the conditional basis as provided in section 113(c)(2), shall

1 establish that the alien has registered under the 2 Military Selective Service Act (50 U.S.C. 3801 et 3 seq.), if the alien is subject to registration under 4 such Act. (c) CRIMINAL AND NATIONAL SECURITY BARS.— 5 6 (1) GROUNDS OF INELIGIBILITY.—Except as 7 provided in paragraph (2), an alien is ineligible for 8 adjustment of status under this title (whether on a 9 conditional basis or without the conditional basis as 10 provided in section 113(c)(2)) if any of the following 11 apply: 12 (A) The alien is inadmissible under para-13 graph (2) or (3) of section 212(a) of the Immi-14 gration and Nationality Act (8 U.S.C. 1182(a)). 15 (B) Excluding any offense under State law for which an essential element is the alien's im-16 17 migration status, and any minor traffic offense, 18 the alien has been convicted of— 19 (i) any felony offense; 20 (ii) 3 or more misdemeanor offenses 21 (excluding simple possession of cannabis or 22 cannabis-related paraphernalia, any offense 23 involving cannabis or cannabis-related par-24 aphernalia which is no longer prosecutable 25 in the State in which the conviction was

1	entered, and any offense involving civil dis-
2	obedience without violence) not occurring
3	on the same date, and not arising out of
4	the same act, omission, or scheme of mis-
5	conduct; or
6	(iii) a misdemeanor offense of domes-
7	tic violence, unless the alien demonstrates
8	that such crime is related to the alien hav-
9	ing been—
10	(I) a victim of domestic violence,
11	sexual assault, stalking, child abuse or
12	neglect, abuse or neglect in later life,
13	or human trafficking;
14	(II) battered or subjected to ex-
15	treme cruelty; or
16	(III) a victim of criminal activity
17	described in section $101(a)(15)(U)(iii)$
18	of the Immigration and Nationality
19	Act (8 U.S.C. 1101(a)(15)(U)(iii)).
20	(2) Waivers for certain misdemeanors.—
21	For humanitarian purposes, family unity, or if oth-
22	erwise in the public interest, the Secretary may—
23	(A) waive the grounds of inadmissibility
24	under subparagraphs (A), (C), and (D) of sec-
25	tion 212(a)(2) of the Immigration and Nation-

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1	ality Act (8 U.S.C. 1182(a)(2)), unless the con-
2	viction forming the basis for inadmissibility
3	would otherwise render the alien ineligible
4	under paragraph $(1)(B)$ (subject to subpara-
5	graph (B)); and
6	(B) for purposes of clauses (ii) and (iii) of
7	paragraph (1)(B), waive consideration of—
8	(i) one misdemeanor offense if the
9	alien has not been convicted of any offense
10	in the 5-year period preceding the date on
11	which the alien applies for adjustment of
12	status under this title; or
13	(ii) up to two misdemeanor offenses if
14	the alien has not been convicted of any of-
15	fense in the 10-year period preceding the
16	date on which the alien applies for adjust-
17	ment of status under this title.
18	(3) AUTHORITY TO CONDUCT SECONDARY RE-
19	VIEW.—
20	(A) IN GENERAL.—Notwithstanding an
21	alien's eligibility for adjustment of status under
22	this title, and subject to the procedures de-
23	scribed in this paragraph, the Secretary of
24	Homeland Security may, as a matter of non-
25	delegable discretion, provisionally deny an appli-

1	cation for adjustment of status (whether on a
2	conditional basis or without the conditional
3	basis as provided in section $113(c)(2)$ ) if the
4	Secretary, based on clear and convincing evi-
5	dence, which shall include credible law enforce-
6	ment information, determines that the alien is
7	described in subparagraph (B) or (D).
8	(B) PUBLIC SAFETY.—An alien is de-
9	scribed in this subparagraph if—
10	(i) excluding simple possession of can-
11	nabis or cannabis-related paraphernalia,
12	any offense involving cannabis or cannabis-
13	related paraphernalia which is no longer
14	prosecutable in the State in which the con-
15	viction was entered, any offense under
16	State law for which an essential element is
17	the alien's immigration status, any offense
18	involving civil disobedience without vio-
19	lence, and any minor traffic offense, the
20	alien—
21	(I) has been convicted of a mis-
22	demeanor offense punishable by a
23	term of imprisonment of more than
24	30 days; or

1	(II) has been adjudicated delin-
2	quent in a State or local juvenile court
3	proceeding that resulted in a disposi-
4	tion ordering placement in a secure
5	facility; and
6	(ii) the alien poses a significant and
7	continuing threat to public safety related
8	to such conviction or adjudication.
9	(C) PUBLIC SAFETY DETERMINATION.—
10	For purposes of subparagraph (B)(ii), the Sec-
11	retary shall consider the recency of the convic-
12	tion or adjudication; the length of any imposed
13	sentence or placement; the nature and serious-
14	ness of the conviction or adjudication, including
15	whether the elements of the offense include the
16	unlawful possession or use of a deadly weapon
17	to commit an offense or other conduct intended
18	to cause serious bodily injury; and any miti-
19	gating factors pertaining to the alien's role in
20	the commission of the offense.
21	(D) GANG PARTICIPATION.—An alien is
22	described in this subparagraph if the alien has,
23	within the 5 years immediately preceding the
24	date of the application, knowingly, willfully, and
25	voluntarily participated in offenses committed

by a criminal street gang (as described in sub sections (a) and (c) of section 521 of title 18,
 United States Code) with the intent to promote
 or further the commission of such offenses.

(E) EVIDENTIARY LIMITATION.—For pur-5 6 poses of subparagraph (D), allegations of gang 7 membership obtained from a State or Federal 8 in-house or local database, or a network of 9 databases used for the purpose of recording and 10 sharing activities of alleged gang members 11 across law enforcement agencies, shall not es-12 tablish the participation described in such para-13 graph.

14 (F) NOTICE.—

15 (i) IN GENERAL.—Prior to rendering 16 a discretionary decision under this para-17 graph, the Secretary of Homeland Security 18 shall provide written notice of the intent to 19 provisionally deny the application to the 20 alien (or the alien's counsel of record, if 21 any) by certified mail and, if an electronic 22 mail address is provided, by electronic mail 23 (or other form of electronic communica-24 tion). Such notice shall—

1	(I) articulate with specificity all
2	grounds for the preliminary deter-
3	mination, including the evidence relied
4	upon to support the determination;
5	and
6	(II) provide the alien with not
7	less than 90 days to respond.
8	(ii) Second Notice.—Not more than
9	30 days after the issuance of the notice
10	under clause (i), the Secretary of Home-
11	land Security shall provide a second writ-
12	ten notice that meets the requirements of
13	such clause.
14	(iii) NOTICE NOT RECEIVED.—Not-
15	withstanding any other provision of law, if
16	an applicant provides good cause for not
17	contesting a provisional denial under this
18	paragraph, including a failure to receive
19	notice as required under this subpara-
20	graph, the Secretary of Homeland Security
21	shall, upon a motion filed by the alien, re-
22	open an application for adjustment of sta-
23	tus under this title and allow the applicant
24	an opportunity to respond, consistent with
25	clause (i)(II).

1	(G) JUDICIAL REVIEW.—An alien is enti-
2	tled to judicial review of the Secretary's deci-
3	sion to provisionally deny an application under
4	this paragraph in accordance with the proce-
5	dures described in section 126(c).
6	(4) DEFINITIONS.—For purposes of this sub-
7	section—
8	(A) the term "felony offense" means an of-
9	fense under Federal or State law that is pun-
10	ishable by a maximum term of imprisonment of
11	more than 1 year;
12	(B) the term "misdemeanor offense"
13	means an offense under Federal or State law
14	that is punishable by a term of imprisonment of
15	more than 5 days but not more than 1 year;
16	(C) the term "crime of domestic violence"
17	means any offense that has as an element the
18	use, attempted use, or threatened use of phys-
19	ical force against a person committed by a cur-
20	rent or former spouse of the person, by an indi-
21	vidual with whom the person shares a child in
22	common, by an individual who is cohabiting
23	with or has cohabited with the person as a
24	spouse, by an individual similarly situated to a
25	spouse of the person under the domestic or

family violence laws of the jurisdiction where
 the offense occurs, or by any other individual
 against a person who is protected from that in dividual's acts under the domestic or family vio lence laws of the United States or any State,
 Indian tribal government, or unit of local gov ernment; and

8 (D) the term "convicted" or "conviction" 9 does not include a judgment that has been ex-10 punged or set aside, that resulted in a rehabili-11 tative disposition, or the equivalent.

12 (d) LIMITATION ON REMOVAL OF CERTAIN ALIEN 13 MINORS.—An alien who is under 18 years of age and meets the requirements under subparagraphs (A), (B), 14 15 and (C) of subsection (b)(1) shall be provided a reasonable opportunity to meet the educational requirements under 16 17 subparagraph (D) of such subsection. The Attorney Gen-18 eral or the Secretary may not commence or continue with 19 removal proceedings against such an alien.

(e) WITHDRAWAL OF APPLICATION.—The Secretary
of Homeland Security shall, upon receipt of a request to
withdraw an application for adjustment of status under
this section, cease processing of the application, and close
the case. Withdrawal of the application under this subsection shall not prejudice any future application filed by

the applicant for any immigration benefit under this title
 or under the Immigration and Nationality Act (8 U.S.C.
 1101 et seq.).

# 4 SEC. 112. TERMS OF PERMANENT RESIDENT STATUS ON A 5 CONDITIONAL BASIS.

6 (a) PERIOD OF STATUS.—Permanent resident status
7 on a conditional basis is—

8 (1) valid for a period of 10 years, unless such9 period is extended by the Secretary; and

10 (2) subject to revocation under subsection (c). 11 (b) NOTICE OF REQUIREMENTS.—At the time an 12 alien obtains permanent resident status on a conditional 13 basis, the Secretary shall provide notice to the alien re-14 garding the provisions of this title and the requirements 15 to have the conditional basis of such status removed.

16 (c) REVOCATION OF STATUS.—The Secretary may
17 revoke the permanent resident status on a conditional
18 basis of an alien only if the Secretary—

(1) determines that the alien ceases to meet therequirements under section 111(b)(1)(C); and

(2) prior to the revocation, provides the alien—
(A) notice of the proposed revocation; and
(B) the opportunity for a hearing to provide evidence that the alien meets such require-

ments or otherwise to contest the proposed rev ocation.

3 (d) RETURN TO PREVIOUS IMMIGRATION STATUS.—
4 An alien whose permanent resident status on a conditional
5 basis expires under subsection (a)(1) or is revoked under
6 subsection (c), shall return to the immigration status that
7 the alien had immediately before receiving permanent resi8 dent status on a conditional basis.

## 9 SEC. 113. REMOVAL OF CONDITIONAL BASIS OF PERMA-10 NENT RESIDENT STATUS.

11 (a) ELIGIBILITY FOR REMOVAL OF CONDITIONAL12 BASIS.—

(1) IN GENERAL.—Subject to paragraph (2),
the Secretary shall remove the conditional basis of
an alien's permanent resident status granted under
this title and grant the alien status as an alien lawfully admitted for permanent residence if the alien—

18 (A) is described in section 111(b)(1)(C);

(B) has not abandoned the alien's residence in the United States during the period in
which the alien has permanent resident status
on a conditional basis; and

23 (C)(i) has obtained a degree from an insti24 tution of higher education, or has completed at
25 least 2 years, in good standing, of a program in

1	the United States leading to a bachelor's degree
2	or higher degree or a recognized postsecondary
3	credential from an area career and technical
4	education school providing education at the
5	postsecondary level;
6	(ii) has served in the Uniformed Services
7	for at least 2 years and, if discharged, received
8	an honorable discharge; or
9	(iii) demonstrates earned income for peri-
10	ods totaling at least 3 years and at least 75
11	percent of the time that the alien has had a
12	valid employment authorization, except that, in
13	the case of an alien who was enrolled in an in-
14	stitution of higher education, an area career
15	and technical education school to obtain a rec-
16	ognized postsecondary credential, or an edu-
17	cation program described in section
18	111(b)(1)(D)(iii), the Secretary shall reduce
19	such total 3-year requirement by the total of
20	such periods of enrollment.
21	(2) HARDSHIP EXCEPTION.—The Secretary
22	shall remove the conditional basis of an alien's per-
23	manent resident status and grant the alien status as
24	an alien lawfully admitted for permanent residence
25	if the alien—

1	(A) satisfies the requirements under sub-
2	paragraphs (A) and (B) of paragraph (1);
3	(B) demonstrates compelling circumstances
4	for the inability to satisfy the requirements
5	under subparagraph (C) of such paragraph; and
6	(C) demonstrates that—
7	(i) the alien has a disability;
8	(ii) the alien is a full-time caregiver;
9	OF
10	(iii) the removal of the alien from the
11	United States would result in hardship to
12	the alien or the alien's spouse, parent, or
13	child who is a national of the United
14	States or is lawfully admitted for perma-
15	nent residence.
16	(3) CITIZENSHIP REQUIREMENT.—
17	(A) IN GENERAL.—Except as provided in
18	subparagraph (B), the conditional basis of an
19	alien's permanent resident status granted under
20	this title may not be removed unless the alien
21	demonstrates that the alien satisfies the re-
22	quirements under section 312(a) of the Immi-
23	gration and Nationality Act (8 U.S.C. 1423(a)).
24	(B) EXCEPTION.—Subparagraph (A) shall
25	not apply to an alien who is unable to meet the

requirements under such section 312(a) due to
 disability.

3 (4) APPLICATION FEE.—The Secretary may,
4 subject to an exemption under section 123(c), re5 quire aliens applying for removal of the conditional
6 basis of an alien's permanent resident status under
7 this section to pay a reasonable fee that is commen8 surate with the cost of processing the application.

9 (5) BACKGROUND CHECK.—The Secretary may
10 not remove the conditional basis of an alien's perma11 nent resident status until the requirements of sec12 tion 122 are satisfied.

13 (b) TREATMENT FOR PURPOSES OF NATURALIZA-14 TION.—

(1) IN GENERAL.—For purposes of title III of
the Immigration and Nationality Act (8 U.S.C. 1401
et seq.), an alien granted permanent resident status
on a conditional basis shall be considered to have
been admitted to the United States, and be present
in the United States, as an alien lawfully admitted
for permanent residence.

(2) LIMITATION ON APPLICATION FOR NATURALIZATION.—An alien may not apply for naturalization while the alien is in permanent resident
status on a conditional basis.

(c) TIMING OF APPROVAL OF LAWFUL PERMANENT
 RESIDENT STATUS.—

3 (1) IN GENERAL.—An alien granted permanent 4 resident status on a conditional basis under this title 5 may apply to have such conditional basis removed at 6 any time after such alien has met the eligibility re-7 quirements set forth in subsection (a). 8 (2) Approval with regard to initial appli-9 CATIONS.— 10 (A) IN GENERAL.—Notwithstanding any 11 other provision of law, the Secretary or the At-12 torney General shall cancel the removal of, and 13 adjust to the status of an alien lawfully admit-14 ted for permanent resident status without con-15 ditional basis, any alien who— 16 (i) demonstrates eligibility for lawful 17 permanent residence status on a condi-18 tional basis under section 111(b); and 19 (ii) subject to the exceptions described 20 in subsections (a)(2) and (a)(3)(B) of this 21

section, already has fulfilled the requirements of paragraphs (1) and (3) of subsection (a) of this section at the time such
alien first submits an application for benefits under this title.

1  $(\mathbf{B})$ CHECKS.—Subsection BACKGROUND 2 (a)(5) shall apply to an alien seeking lawful permanent resident status without conditional 3 4 basis in an initial application in the same manner as it applies to an alien seeking removal of 5 6 the conditional basis of an alien's permanent 7 resident status. Section 111(b)(3) shall not be 8 construed to require the Secretary to conduct 9 more than one identical security or law enforce-10 ment background check on such an alien. 11 (C) APPLICATION FEES.—In the case of an 12 alien seeking lawful permanent resident status 13 without conditional basis in an initial applica-14 tion, the alien shall pay the fee required under 15 subsection (a)(4), subject to the exemption al-16 lowed under section 123(c), but shall not be re-17 quired to pay the application fee under section 18 111(b)(2). **Subtitle B—General Provisions** 19 20SEC. 121. DEFINITIONS. 21 In this title: 22 (1) IN GENERAL.—Except as otherwise specifi-23 cally provided, any term used in this title that is

used in the immigration laws shall have the meaninggiven such term in the immigration laws.

1	(2) Appropriate united states district
2	COURT.—The term "appropriate United States dis-
3	trict court" mean the United States District Court
4	for the District of Columbia or the United States
5	district court with jurisdiction over the alien's prin-
6	cipal place of residence.
7	(3) Area career and technical education
8	SCHOOL.—The term "area career and technical edu-
9	cation school" has the meaning given such term in
10	section 3 of the Carl D. Perkins Career and Tech-
11	nical Education Act of 2006 (20 U.S.C. 2302).
12	(4) DACA.—The term "DACA" means de-
13	ferred action granted to an alien pursuant to the
14	Deferred Action for Childhood Arrivals policy an-
15	nounced by the Secretary of Homeland Security on
16	June 15, 2012.
17	(5) DISABILITY.—The term "disability" has the
18	meaning given such term in section $3(1)$ of the
19	Americans with Disabilities Act of 1990 (42 U.S.C.
20	12102(1)).
21	(6) FEDERAL POVERTY LINE.—The term "Fed-
22	eral poverty line" has the meaning given such term
23	in section 213A(h) of the Immigration and Nation-
24	ality Act (8 U.S.C. 1183a).

1	(7) High school; secondary school.—The
2	terms "high school" and "secondary school" have
3	the meanings given such terms in section 8101 of
4	the Elementary and Secondary Education Act of
5	1965 (20 U.S.C. 7801).
6	(8) Immigration laws.—The term "immigra-
7	tion laws" has the meaning given such term in sec-
8	tion $101(a)(17)$ of the Immigration and Nationality
9	Act (8 U.S.C. 1101(a)(17)).
10	(9) INSTITUTION OF HIGHER EDUCATION.—The
11	term "institution of higher education"—
12	(A) except as provided in subparagraph
13	(B), has the meaning given such term in section
14	$102$ of the Higher Education Act of $1965\ (20$
15	U.S.C. 1002); and
16	(B) does not include an institution of high-
17	er education outside of the United States.
18	(10) Recognized postsecondary creden-
19	TIAL.—The term "recognized postsecondary creden-
20	tial" has the meaning given such term in section 3
21	of the Workforce Innovation and Opportunity Act
22	(29 U.S.C. 3102).
23	(11) Secretary.—Except as otherwise specifi-
24	cally provided, the term "Secretary" means the Sec-
25	retary of Homeland Security.

(12) UNIFORMED SERVICES.—The term "Uni formed Services" has the meaning given the term
 "uniformed services" in section 101(a) of title 10,
 United States Code.

### 5 SEC. 122. SUBMISSION OF BIOMETRIC AND BIOGRAPHIC 6 DATA; BACKGROUND CHECKS.

7 (a) SUBMISSION OF BIOMETRIC AND BIOGRAPHIC 8 DATA.—The Secretary may not grant an alien adjustment 9 of status under this title, on either a conditional or permanent basis, unless the alien submits biometric and bio-10 graphic data, in accordance with procedures established 11 by the Secretary. The Secretary shall provide an alter-12 13 native procedure for aliens who are unable to provide such biometric or biographic data because of a physical impair-14 15 ment.

16 (b) BACKGROUND CHECKS.—The Secretary shall use 17 biometric, biographic, and other data that the Secretary 18 determines appropriate to conduct security and law enforcement background checks and to determine whether 19 20 there is any criminal, national security, or other factor 21 that would render the alien ineligible for adjustment of 22 status under this title, on either a conditional or perma-23 nent basis. The status of an alien may not be adjusted, 24 on either a conditional or permanent basis, unless security

and law enforcement background checks are completed to
 the satisfaction of the Secretary.

# 3 SEC. 123. LIMITATION ON REMOVAL; APPLICATION AND 4 FEE EXEMPTION; WAIVER OF GROUNDS FOR 5 INADMISSIBILITY AND OTHER CONDITIONS 6 ON ELIGIBLE INDIVIDUALS.

7 (a) LIMITATION ON REMOVAL.—An alien who ap-8 pears to be prima facie eligible for relief under this title 9 shall be given a reasonable opportunity to apply for such 10 relief and may not be removed until, subject to section 11 126(c), a final decision establishing ineligibility for relief 12 is rendered.

13 (b) APPLICATION.—An alien present in the United 14 States who has been ordered removed or has been per-15 mitted to depart voluntarily from the United States may, notwithstanding such order or permission to depart, apply 16 for adjustment of status under this title. Such alien shall 17 not be required to file a separate motion to reopen, recon-18 19 sider, or vacate the order of removal. If the Secretary approves the application, the Secretary shall cancel the order 20 21 of removal. If the Secretary renders a final administrative 22 decision to deny the application, the order of removal or 23 permission to depart shall be effective and enforceable to 24 the same extent as if the application had not been made,

only after all available administrative and judicial rem edies have been exhausted.

- 3 (c) FEE EXEMPTION.—An applicant may be exempt4 ed from paying an application fee required under this title
  5 if the applicant—
- 6 (1) is younger than 18 years of age;
- 7 (2) received total income, during the 12-month
  8 period immediately preceding the date on which the
  9 applicant files an application under this title, that is
  10 less than 150 percent of the Federal poverty line;
- (3) is in foster care or otherwise lacks any pa-rental or other familial support; or
- 13 (4) cannot care for himself or herself because of14 a serious, chronic disability.
- 15 (d) WAIVER OF GROUNDS OF INADMISSIBILITY.— With respect to any benefit under this title, and in addi-16 tion to the waivers under section 111(c)(2), the Secretary 17 may waive the grounds of inadmissibility under paragraph 18 19 (1), (6)(E), (6)(G), or (10)(D) of section 212(a) of theImmigration and Nationality Act (8 U.S.C. 1182(a)) for 2021 humanitarian purposes, for family unity, or because the 22 waiver is otherwise in the public interest.
- (e) ADVANCE PAROLE.—During the period beginning
  on the date on which an alien applies for adjustment of
  status under this title and ending on the date on which

the Secretary makes a final decision regarding such appli cation, the alien shall be eligible to apply for advance pa role. Section 101(g) of the Immigration and Nationality
 Act (8 U.S.C. 1101(g)) shall not apply to an alien granted
 advance parole under this section.

6 (f) EMPLOYMENT.—An alien whose removal is stayed 7 pursuant to this title, who may not be placed in removal 8 proceedings pursuant to this title, or who has pending an 9 application under this title, shall, upon application to the 10 Secretary, be granted an employment authorization docu-11 ment.

### 12 SEC. 124. DETERMINATION OF CONTINUOUS PRESENCE 13 AND RESIDENCE.

14 (a) EFFECT OF NOTICE TO APPEAR.—Any period of 15 continuous physical presence or continuous residence in the United States of an alien who applies for permanent 16 17 resident status under this title (whether on a conditional basis or without the conditional basis as provided in sec-18 19 tion 113(c)(2)) shall not terminate when the alien is 20 served a notice to appear under section 239(a) of the Im-21 migration and Nationality Act (8 U.S.C. 1229(a)).

(b) TREATMENT OF CERTAIN BREAKS IN PRESENCEOR RESIDENCE.—

(1) IN GENERAL.—Except as provided in para graphs (2) and (3), an alien shall be considered to
 have failed to maintain—

4 (A) continuous physical presence in the 5 United States under this title if the alien has 6 departed from the United States for any period 7 exceeding 90 days or for any periods, in the ag-8 gregate, exceeding 180 days; and

9 (B) continuous residence in the United 10 States under this title if the alien has departed 11 from the United States for any period exceeding 12 180 days, unless the alien establishes to the 13 satisfaction of the Secretary of Homeland Secu-14 rity that the alien did not in fact abandon resi-15 dence in the United States during such period.

16 (2)EXTENSIONS FOR EXTENUATING CIR-17 CUMSTANCES.—The Secretary may extend the time 18 periods described in paragraph (1) for an alien who 19 demonstrates that the failure to timely return to the 20 United States was due to extenuating circumstances 21 beyond the alien's control, including the serious ill-22 ness of the alien, or death or serious illness of a par-23 ent, grandparent, sibling, or child of the alien.

24 (3) TRAVEL AUTHORIZED BY THE SEC25 RETARY.—Any period of travel outside of the United

States by an alien that was authorized by the Sec retary may not be counted toward any period of de parture from the United States under paragraph
 (1).

5 (c) WAIVER OF PHYSICAL PRESENCE.—With respect to aliens who were removed or departed the United States 6 7 on or after January 20, 2017, and who were continuously 8 physically present in the United States for at least 4 years 9 prior to such removal or departure, the Secretary may, 10 as a matter of discretion, waive the physical presence re-11 quirement under section 111(b)(1)(A) for humanitarian 12 purposes, for family unity, or because a waiver is other-13 wise in the public interest. The Secretary, in consultation with the Secretary of State, shall establish a procedure 14 15 for such aliens to apply for relief under section 111 from 16 outside the United States if they would have been eligible 17 for relief under such section, but for their removal or de-18 parture.

#### 19 SEC. 125. EXEMPTION FROM NUMERICAL LIMITATIONS.

Nothing in this title or in any other law may be construed to apply a numerical limitation on the number of aliens who may be granted permanent resident status under this title (whether on a conditional basis, or without the conditional basis as provided in section 113(c)(2)).

# 1SEC. 126. AVAILABILITY OF ADMINISTRATIVE AND JUDI-2CIAL REVIEW.

3 (a) ADMINISTRATIVE REVIEW.—Not later than 30 4 days after the date of the enactment of this Act, the Sec-5 retary shall provide to aliens who have applied for adjust-6 ment of status under this title a process by which an appli-7 cant may seek administrative appellate review of a denial 8 of an application for adjustment of status, or a revocation 9 of such status.

10 (b) JUDICIAL REVIEW.—Except as provided in sub-11 section (c), and notwithstanding any other provision of 12 law, an alien may seek judicial review of a denial of an 13 application for adjustment of status, or a revocation of 14 such status, under this title in an appropriate United 15 States district court.

16 (c) JUDICIAL REVIEW OF A PROVISIONAL DENIAL.—

17 (1) IN GENERAL.—Notwithstanding any other 18 provision of law, if, after notice and the opportunity 19 to respond under section 111(c)(3)(E), the Secretary 20 provisionally denies an application for adjustment of 21 status under this title, the alien shall have 60 days 22 from the date of the Secretary's determination to 23 seek review of such determination in an appropriate 24 United States district court.

25 (2) SCOPE OF REVIEW AND DECISION.—Not-26 withstanding any other provision of law, review C\053019\053019.066.xml (729892110)

1 under paragraph (1) shall be de novo and based 2 solely on the administrative record, except that the 3 applicant shall be given the opportunity to supple-4 ment the administrative record and the Secretary 5 shall be given the opportunity to rebut the evidence 6 and arguments raised in such submission. Upon 7 issuing its decision, the court shall remand the mat-8 ter, with appropriate instructions, to the Depart-9 ment of Homeland Security to render a final deci-10 sion on the application.

11 (3)APPOINTED COUNSEL.—Notwithstanding 12 any other provision of law, an applicant seeking judicial review under paragraph (1) shall be rep-13 14 resented by counsel. Upon the request of the appli-15 cant, counsel shall be appointed for the applicant, in 16 accordance with procedures to be established by the 17 Attorney General within 90 days of the date of the 18 enactment of this Act, and shall be funded in ac-19 cordance with fees collected and deposited in the Im-20 migration Counsel Account under section 132.

21 (d) Stay of Removal.—

(1) IN GENERAL.—Except as provided in paragraph (2), an alien seeking administrative or judicial
review under this title may not be removed from the
United States until a final decision is rendered es-

- tablishing that the alien is ineligible for adjustment
   of status under this title.
- 3 (2) EXCEPTION.—The Secretary may remove 4 an alien described in paragraph (1) pending judicial 5 review if such removal is based on criminal or na-6 tional security grounds described in this title. Such 7 removal shall not affect the alien's right to judicial 8 review under this title. The Secretary shall promptly 9 return a removed alien if a decision to deny an ap-10 plication for adjustment of status under this title, or 11 to revoke such status, is reversed.

#### 12 SEC. 127. DOCUMENTATION REQUIREMENTS.

(a) DOCUMENTS ESTABLISHING IDENTITY.—An
alien's application for permanent resident status under
this title (whether on a conditional basis, or without the
conditional basis as provided in section 113(c)(2)) may include, as evidence of identity, the following:

18 (1) A passport or national identity document
19 from the alien's country of origin that includes the
20 alien's name and the alien's photograph or finger21 print.

(2) The alien's birth certificate and an identity
card that includes the alien's name and photograph.
(3) A school identification card that includes
the alien's name and photograph, and school records

1	showing the alien's name and that the alien is or
2	was enrolled at the school.
3	(4) A Uniformed Services identification card
4	issued by the Department of Defense.
5	(5) Any immigration or other document issued
6	by the United States Government bearing the alien's
7	name and photograph.
8	(6) A State-issued identification card bearing
9	the alien's name and photograph.
10	(7) Any other evidence determined to be cred-
11	ible by the Secretary.
12	(b) Documents Establishing Entry, Contin-
13	UOUS PHYSICAL PRESENCE, LACK OF ABANDONMENT OF
14	RESIDENCE.—To establish that an alien was younger than
15	18 years of age on the date on which the alien entered
16	the United States, and has continuously resided in the
17	United States since such entry, as required under section
18	111(b)(1)(B), that an alien has been continuously phys-
19	ically present in the United States, as required under sec-
20	tion $111(b)(1)(A)$ , or that an alien has not abandoned res-
21	idence in the United States, as required under section
22	113(a)(1)(B), the alien may submit the following forms
23	of evidence:

24 (1) Passport entries, including admission25 stamps on the alien's passport.

1	(2) Any document from the Department of Jus-
2	tice or the Department of Homeland Security noting
3	the alien's date of entry into the United States.
4	(3) Records from any educational institution
5	the alien has attended in the United States.
6	(4) Employment records of the alien that in-
7	clude the employer's name and contact information,
8	or other records demonstrating earned income.
9	(5) Records of service from the Uniformed
10	Services.
11	(6) Official records from a religious entity con-
12	firming the alien's participation in a religious cere-
13	mony.
14	(7) A birth certificate for a child who was born
15	in the United States.
16	(8) Hospital or medical records showing med-
17	ical treatment or hospitalization, the name of the
18	medical facility or physician, and the date of the
19	treatment or hospitalization.
20	(9) Automobile license receipts or registration.
21	(10) Deeds, mortgages, or rental agreement
22	contracts.
23	(11) Rent receipts or utility bills bearing the
24	alien's name or the name of an immediate family
25	member of the alien, and the alien's address.
1	(12) Tax receipts.
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2	(13) Insurance policies.
3	(14) Remittance records, including copies of
4	money order receipts sent in or out of the country.
5	(15) Travel records.
6	(16) Dated bank transactions.
7	(17) Two or more sworn affidavits from individ-
8	uals who are not related to the alien who have direct
9	knowledge of the alien's continuous physical pres-
10	ence in the United States, that contain—
11	(A) the name, address, and telephone num-
12	ber of the affiant; and
13	(B) the nature and duration of the rela-
14	tionship between the affiant and the alien.
15	(18) Any other evidence determined to be cred-
16	ible by the Secretary.
17	(c) Documents Establishing Admission to an
18	INSTITUTION OF HIGHER EDUCATION.—To establish that
19	an alien has been admitted to an institution of higher edu-
20	cation, the alien may submit to the Secretary a document
21	from the institution of higher education certifying that the
22	alien—
23	(1) has been admitted to the institution; or
24	(2) is currently enrolled in the institution as a
25	student.

(d) DOCUMENTS ESTABLISHING RECEIPT OF A DE GREE FROM AN INSTITUTION OF HIGHER EDUCATION.—
 To establish that an alien has acquired a degree from an
 institution of higher education in the United States, the
 alien may submit to the Secretary a diploma or other doc ument from the institution stating that the alien has re ceived such a degree.

8 (e) Documents Establishing Receipt of a High 9 SCHOOL DIPLOMA, GENERAL EDUCATIONAL DEVELOP-MENT CREDENTIAL, OR A RECOGNIZED EQUIVALENT.-10 11 To establish that in the United States an alien has earned 12 a high school diploma or a commensurate alternative award from a public or private high school, has obtained 13 14 the General Education Development credential, or other-15 wise has satisfied section 111(b)(1)(D)(iii), the alien may submit to the Secretary the following: 16

- 17 (1) A high school diploma, certificate of comple-18 tion, or other alternate award.
- 19 (2) A high school equivalency diploma or certifi-20 cate recognized under State law.
- 21 (3) Evidence that the alien passed a State-au22 thorized exam, including the General Education De23 velopment test, in the United States.

24 (4) Evidence that the alien successfully com-25 pleted an area career and technical education pro-

gram, such as a certification, certificate, or similar
 alternate award.

3 (5) Evidence that the alien obtained a recog-4 nized postsecondary credential.

5 (6) Any other evidence determined to be cred-6 ible by the Secretary.

7 (f) DOCUMENTS ESTABLISHING ENROLLMENT IN AN 8 EDUCATIONAL PROGRAM.—To establish that an alien is 9 enrolled in any school or education program described in 10 section 111(b)(1)(D)(iv) or 113(a)(1)(C), the alien may 11 submit school records from the United States school that 12 the alien is currently attending that include—

13 (1) the name of the school; and

14 (2) the alien's name, periods of attendance, and15 current grade or educational level.

16 (g) DOCUMENTS ESTABLISHING EXEMPTION FROM 17 APPLICATION FEES.—To establish that an alien is exempt 18 from an application fee under section 123(c), the alien 19 may submit to the Secretary the following relevant docu-20 ments:

(1) DOCUMENTS TO ESTABLISH AGE.—To establish that an alien meets an age requirement, the
alien may provide proof of identity, as described in
subsection (a), that establishes that the alien is
younger than 18 years of age.

1	(2) Documents to establish income.—To
2	establish the alien's income, the alien may provide—
3	(A) employment records or other records of
4	earned income, including records that have been
5	maintained by the Social Security Administra-
6	tion, the Internal Revenue Service, or any other
7	Federal, State, or local government agency;
8	(B) bank records; or
9	(C) at least 2 sworn affidavits from indi-
10	viduals who are not related to the alien and
11	who have direct knowledge of the alien's work
12	and income that contain—
13	(i) the name, address, and telephone
14	number of the affiant; and
15	(ii) the nature and duration of the re-
16	lationship between the affiant and the
17	alien.
18	(3) Documents to establish foster care,
19	LACK OF FAMILIAL SUPPORT, OR SERIOUS, CHRONIC
20	DISABILITY.—To establish that the alien is in foster
21	care, lacks parental or familial support, or has a se-
22	rious, chronic disability, the alien may provide at
23	least 2 sworn affidavits from individuals who are not
24	related to the alien and who have direct knowledge
25	of the circumstances that contain—

1	(A) a statement that the alien is in foster
2	care, otherwise lacks any parental or other fa-
3	miliar support, or has a serious, chronic dis-
4	ability, as appropriate;
5	(B) the name, address, and telephone num-
6	ber of the affiant; and
7	(C) the nature and duration of the rela-
8	tionship between the affiant and the alien.
9	(h) Documents Establishing Qualification for
10	HARDSHIP EXEMPTION.—To establish that an alien satis-
11	fies one of the criteria for the hardship exemption set forth
12	in section $113(a)(2)(C)$ , the alien may submit to the Sec-
13	retary at least 2 sworn affidavits from individuals who are
14	not related to the alien and who have direct knowledge
15	of the circumstances that warrant the exemption, that
16	contain—
17	(1) the name, address, and telephone number of
18	the affiant; and
19	(2) the nature and duration of the relationship
20	between the affiant and the alien.
21	(i) Documents Establishing Service in the
22	UNIFORMED SERVICES.—To establish that an alien has
23	served in the Uniformed Services for at least 2 years and,
24	if discharged, received an honorable discharge, the alien
25	may submit to the Secretary—

1	(1) a Department of Defense form DD–214;
2	(2) a National Guard Report of Separation and
3	Record of Service form 22;
4	(3) personnel records for such service from the
5	appropriate Uniformed Service; or
6	(4) health records from the appropriate Uni-
7	formed Service.
8	(j) Documents Establishing Earned Income.—
9	(1) IN GENERAL.—An alien may satisfy the
10	earned income requirement under section
11	113(a)(1)(C)(iii) by submitting records that—
12	(A) establish compliance with such require-
13	ment; and
14	(B) have been maintained by the Social Se-
15	curity Administration, the Internal Revenue
16	Service, or any other Federal, State, or local
17	government agency.
18	(2) Other documents.—An alien who is un-
19	able to submit the records described in paragraph
20	(1) may satisfy the earned income requirement by
21	submitting at least 2 types of reliable documents
22	that provide evidence of employment or other forms
23	of earned income, including—
24	(A) bank records;
25	(B) business records;

1	(C) employer or contractor records;
2	(D) records of a labor union, day labor
3	center, or organization that assists workers in
4	employment;
5	(E) sworn affidavits from individuals who
6	are not related to the alien and who have direct
7	knowledge of the alien's work, that contain—
8	(i) the name, address, and telephone
9	number of the affiant; and
10	(ii) the nature and duration of the re-
11	lationship between the affiant and the
12	alien;
13	(F) remittance records; or
14	(G) any other evidence determined to be
15	credible by the Secretary.
16	(k) Authority to Prohibit Use of Certain Doc-
17	UMENTS.—If the Secretary determines, after publication
18	in the Federal Register and an opportunity for public com-
19	ment, that any document or class of documents does not
20	reliably establish identity or that permanent resident sta-
21	tus under this title (whether on a conditional basis, or
22	without the conditional basis as provided in section
23	113(c)(2)) is being obtained fraudulently to an unaccept-
24	able degree, the Secretary may prohibit or restrict the use
25	of such document or class of documents.

#### 1 SEC. 128. RULE MAKING.

2 (a) IN GENERAL.—Not later than 90 days after the 3 date of the enactment of this Act, the Secretary shall publish in the Federal Register interim final rules imple-4 5 menting this title, which shall allow eligible individuals to immediately apply for relief under section 111 or 6 7 113(c)(2). Notwithstanding section 553 of title 5, United 8 States Code, the regulation shall be effective, on an in-9 terim basis, immediately upon publication, but may be subject to change and revision after public notice and op-10 11 portunity for a period of public comment. The Secretary shall finalize such rules not later than 180 days after the 12 date of publication. 13

(b) PAPERWORK REDUCTION ACT.—The requirements under chapter 35 of title 44, United States Code,
(commonly known as the "Paperwork Reduction Act")
shall not apply to any action to implement this title.

#### 18 SEC. 129. CONFIDENTIALITY OF INFORMATION.

(a) IN GENERAL.—The Secretary may not disclose
or use information (including information provided during
administrative or judicial review) provided in applications
filed under this title or in requests for DACA for the purpose of immigration enforcement.

(b) REFERRALS PROHIBITED.—The Secretary, based
solely on information provided in an application for adjustment of status under this title (including information pro-

vided during administrative or judicial review) or an appli-1 2 cation for DACA, may not refer an applicant to U.S. Im-3 migration and Customs Enforcement, U.S. Customs and 4 Border Protection, or any designee of either such entity. 5 (c) LIMITED EXCEPTION.—Notwithstanding sub-6 sections (a) and (b), information provided in an applica-7 tion for adjustment of status under this title may be 8 shared with Federal security and law enforcement agen-9 cies----10 (1) for assistance in the consideration of an ap-11 plication for adjustment of status under this title; 12 (2) to identify or prevent fraudulent claims; 13 (3) for national security purposes; or 14 (4) for the investigation or prosecution of any 15 felony offense not related to immigration status. 16 (d) PENALTY.—Any person who knowingly uses, publishes, or permits information to be examined in violation 17 18 of this section shall be fined not more than \$10,000. 19 SEC. 130. GRANT PROGRAM TO ASSIST ELIGIBLE APPLI-20 CANTS. 21 (a) ESTABLISHMENT.—The Secretary of Homeland 22 Security shall establish, within U.S. Citizenship and Immi-23 gration Services, a program to award grants, on a com-24 petitive basis, to eligible nonprofit organizations that will

25 use the funding to assist eligible applicants under this title

1 by providing them with the services described in sub-2 section (b).

- 3 (b) USE OF FUNDS.—Grant funds awarded under
  4 this section shall be used for the design and implementa5 tion of programs that provide—
- 6 (1) information to the public regarding the eli-7 gibility and benefits of permanent resident status 8 under this title (whether on a conditional basis, or 9 without the conditional basis as provided in section 10 113(c)(2)), particularly to individuals potentially eli-11 gible for such status;
- (2) assistance, within the scope of authorized
  practice of immigration law, to individuals submitting applications for adjustment of status under this
  title (whether on a conditional basis, or without the
  conditional basis as provided in section 113(c)(2)),
  including—
- 18 (A) screening prospective applicants to as-19 sess their eligibility for such status;

20 (B) completing applications and petitions,
21 including providing assistance in obtaining the
22 requisite documents and supporting evidence;
23 and

24 (C) providing any other assistance that the25 Secretary or grantee considers useful or nec-

1	essary to apply for adjustment of status under
2	this title (whether on a conditional basis, or
3	without the conditional basis as provided in sec-
4	tion $113(c)(2)$ ; and
5	(3) assistance, within the scope of authorized
6	practice of immigration law, and instruction, to indi-
7	viduals—
8	(A) on the rights and responsibilities of
9	United States citizenship;
10	(B) in civics and English as a second lan-
11	guage;
12	(C) in preparation for the General Edu-
13	cation Development test; and
14	(D) in applying for adjustment of status
15	and United States citizenship.
16	(c) Authorization of Appropriations.—
17	(1) AMOUNTS AUTHORIZED.—There are author-
18	ized to be appropriated such sums as may be nec-
19	essary for each of the fiscal years 2020 through
20	2030 to carry out this section.
21	(2) AVAILABILITY.—Any amounts appropriated
22	pursuant to paragraph (1) shall remain available
23	until expended.

### 1SEC. 131. PROVISIONS AFFECTING ELIGIBILITY FOR AD-2JUSTMENT OF STATUS.

An alien's eligibility to be lawfully admitted for permanent residence under this title (whether on a conditional basis, or without the conditional basis as provided in section 113(c)(2)) shall not preclude the alien from seeking any status under any other provision of law for which the alien may otherwise be eligible.

## 9 SEC. 132. SUPPLEMENTARY SURCHARGE FOR APPOINTED 10 COUNSEL.

11 (a) IN GENERAL.—Except as provided in section 122 and in cases where the applicant is exempt from paying 12 a fee under section 123(c), in any case in which a fee is 13 charged pursuant to this title, an additional surcharge of 14 \$25 shall be imposed and collected for the purpose of pro-15 16 viding appointed counsel to applicants seeking judicial review of the Secretary's decision to provisionally deny an 17 application under section 126(c)(3). 18

(b) IMMIGRATION COUNSEL ACCOUNT.—There is established in the general fund of the Treasury a separate
account which shall be known as the "Immigration Counsel Account". Fees collected under subsection (a) shall be
deposited into the Immigration Counsel Account and shall
to remain available until expended for purposes of providing appointed counsel as required under this title.

1 (c) REPORT.—At the end of each 2-year period, be-2 ginning with the establishment of this account, the Secretary of Homeland Security shall submit a report to the 3 4 Congress concerning the status of the account, including 5 any balances therein, and recommend any adjustment in the prescribed fee that may be required to ensure that the 6 receipts collected from the fee charged for the succeeding 7 8 two years equal, as closely as possible, the cost of pro-9 viding appointed counsel as required under this title.

## 10sec. 133. ANNUAL REPORT ON PROVISIONAL DENIAL AU-11THORITY.

Not later than 1 year after the date of the enactment
of this Act, and annually thereafter, the Secretary of
Homeland Security shall submit to the Congress a report
detailing the number of applicants that receive—

16 (1) a provisional denial under this title;

- 17 (2) a final denial under this title without seek-18 ing judicial review;
- 19 (3) a final denial under this title after seeking20 judicial review; and
- 21 (4) an approval under this title after seeking ju-22 dicial review.

## TITLE II—AMERICAN PROMISE ACT

3 SEC. 201. SHORT TITLE.

4 This title may be cited as the "American Promise Act5 of 2019".

6 Subtitle A—Treatment of Certain
7 Nationals of Certain Countries
8 Designated for Temporary Pro9 tected Status or Deferred En10 forced Departure

11 SEC. 211. ADJUSTMENT OF STATUS FOR CERTAIN NATION-

12	ALS	OF	CERTAIN	COUNTRIES	DESIGNA	ГED
13	FOR	TE	MPORARY	PROTECTED	STATUS	OR
14	DEFI	ERR	ED ENFOR	CED DEPARTI	U <b>RE.</b>	

(a) IN GENERAL.—Notwithstanding any other provision of law, the Secretary or the Attorney General shall
cancel the removal of, and adjust to the status of an alien
lawfully admitted for permanent residence, an alien described in subsection (b) if the alien—

(1) applies for such adjustment, including submitting any required documents under section 227,
not later than 3 years after the date of the enactment of this Act;

(2) has been continuously physically present inthe United States for a period of not less than 3

1	years before the date of the enactment of this Act;
2	and
3	(3) is not inadmissible under paragraph $(1)$ ,
4	(2), (3), (6)(D), (6)(E), (6)(F), (6)(G), (8), or (10)
5	of section 212(a) of the Immigration and Nationality
6	Act (8 U.S.C. 1182(a)).
7	(b) ALIENS ELIGIBLE FOR ADJUSTMENT OF STA-
8	TUS.—An alien shall be eligible for adjustment of status
9	under this section if the alien is an individual—
10	(1) who—
11	(A) is a national of a foreign state (or part
12	thereof) (or in the case of an alien having no
13	nationality, is a person who last habitually re-
14	sided in such state) with a designation under
15	subsection (b) of section 244 of the Immigra-
16	tion and Nationality Act (8 U.S.C. 1254a(b))
17	on January 1, 2017, who had or was otherwise
18	eligible for temporary protected status on such
19	date notwithstanding subsections $(c)(1)(A)(iv)$
20	and $(c)(3)(C)$ of such section; and
21	(B) has not engaged in conduct since such
22	date that would render the alien ineligible for
23	temporary protected status under section
24	244(c)(2) of the Immigration and Nationality
25	Act (8 U.S.C. 1245a(c)(2)); or

(2) who was eligible for Deferred Enforced De parture as of January 1, 2017, and has not engaged
 in conduct since that date that would render the
 alien ineligible for Deferred Enforced Departure.

5 (c) APPLICATION.—

6 (1) FEE.—The Secretary shall, subject to an 7 exemption under section 223(c), require an alien ap-8 plying for adjustment of status under this section to 9 pay a reasonable fee that is commensurate with the 10 cost of processing the application, but does not ex-11 ceed \$1,140.

(2) BACKGROUND CHECKS.—The Secretary
may not grant an alien permanent resident status on
a conditional basis under this section until the requirements of section 222 are satisfied.

16 (3) WITHDRAWAL OF APPLICATION.—The Sec-17 retary of Homeland Security shall, upon receipt of 18 a request to withdraw an application for adjustment 19 of status under this section, cease processing of the 20 application and close the case. Withdrawal of the ap-21 plication under this subsection shall not prejudice 22 any future application filed by the applicant for any 23 immigration benefit under this title or under the Im-24 migration and Nationality Act (8 U.S.C. 1101 et 25 seq).

#### **Subtitle B—General Provisions**

#### 2 SEC. 221. DEFINITIONS.

3 (a) IN GENERAL.—In this title:

4 (1) IN GENERAL.—Except as otherwise specifi5 cally provided, any term used in this title that is
6 used in the immigration laws shall have the meaning
7 given such term in the immigration laws.

8 (2) DISABILITY.—The term "disability" has the
9 meaning given such term in section 3(1) of the
10 Americans with Disabilities Act of 1990 (42 U.S.C.
11 12102(1)).

(3) FEDERAL POVERTY LINE.—The term "Federal poverty line" has the meaning given such term
in section 213A(h) of the Immigration and Nationality Act (8 U.S.C. 1183a).

16 (4) IMMIGRATION LAWS.—The term "immigra17 tion laws" has the meaning given such term in sec18 tion 101(a)(17) of the Immigration and Nationality
19 Act (8 U.S.C. 1101(a)(17)).

20 (5) SECRETARY.—Except as otherwise specifi21 cally provided, the term "Secretary" means the Sec22 retary of Homeland Security.

23 (6) UNIFORMED SERVICES.—The term "Uni24 formed Services" has the meaning given the term

"uniformed services" in section 101(a) of title 10,
 United States Code.

3 (b) TREATMENT OF EXPUNGED CONVICTIONS.—For
4 purposes of adjustment of status under this title, the
5 terms "convicted" and "conviction", as used in sections
6 212 and 244 of the Immigration and Nationality Act (8
7 U.S.C. 1182, 1254a), do not include a judgment that has
8 been expunged or set aside, that resulted in a rehabilita9 tive disposition, or the equivalent.

## 10SEC. 222. SUBMISSION OF BIOMETRIC AND BIOGRAPHIC11DATA; BACKGROUND CHECKS.

12 (a) SUBMISSION OF BIOMETRIC AND BIOGRAPHIC 13 DATA.—The Secretary may not grant an alien adjustment of status under this title unless the alien submits biometric 14 15 and biographic data, in accordance with procedures established by the Secretary. The Secretary shall provide an 16 alternative procedure for aliens who are unable to provide 17 such biometric or biographic data because of a physical 18 19 impairment.

(b) BACKGROUND CHECKS.—The Secretary shall use
biometric, biographic, and other data that the Secretary
determines appropriate to conduct security and law enforcement background checks and to determine whether
there is any criminal, national security, or other factor
that would render the alien ineligible for adjustment of

status under this title. The status of an alien may not
 be adjusted unless security and law enforcement back ground checks are completed to the satisfaction of the Sec retary.

# 5 SEC. 223. LIMITATION ON REMOVAL; APPLICATION AND 6 FEE EXEMPTION; WAIVER OF GROUNDS FOR 7 INADMISSIBILITY AND OTHER CONDITIONS 8 ON ELIGIBLE INDIVIDUALS.

9 (a) LIMITATION ON REMOVAL.—An alien who ap-10 pears to be prima facie eligible for relief under this title 11 shall be given a reasonable opportunity to apply for such 12 relief and may not be removed until, subject to section 13 226(c), a final decision establishing ineligibility for relief 14 is rendered.

15 (b) APPLICATION.—An alien present in the United States who has been ordered removed or has been per-16 mitted to depart voluntarily from the United States may, 17 notwithstanding such order or permission to depart, apply 18 for adjustment of status under this title. Such alien shall 19 20not be required to file a separate motion to reopen, recon-21 sider, or vacate the order of removal. If the Secretary ap-22 proves the application, the Secretary shall cancel the order 23 of removal. If the Secretary renders a final administrative 24 decision to deny the application, the order of removal or 25 permission to depart shall be effective and enforceable to

the same extent as if the application had not been made,
 only after all available administrative and judicial rem edies have been exhausted.

4 (c) FEE EXEMPTION.—An applicant may be exempt5 ed from paying an application fee required under this title
6 if the applicant—

7 (1) is younger than 18 years of age;

8 (2) received total income, during the 12-month 9 period immediately preceding the date on which the 10 applicant files an application under this title, that is 11 less than 150 percent of the Federal poverty line;

(3) is in foster care or otherwise lacks any pa-rental or other familial support; or

14 (4) cannot care for himself or herself because of15 a serious, chronic disability.

16 (d) WAIVER OF GROUNDS OF INADMISSIBILITY.—

17 (1) IN GENERAL.—Except as provided in para-18 graph (2), with respect to any benefit under this 19 title, and in addition to any waivers that are other-20 wise available, the Secretary may waive the grounds 21 of inadmissibility under paragraph (1), subpara-22 graphs (A), (C), and (D) of paragraph (2), subpara-23 graphs (D) through (G) of paragraph (6), or para-24 graph (10)(D) of section 212(a) of the Immigration 25 and Nationality Act (8 U.S.C. 1182(a)) for humani-

- tarian purposes, for family unity, or because the
   waiver is otherwise in the public interest.
- (2) EXCEPTION.—The Secretary may not waive 3 4 a ground described in paragraph (1) if such inad-5 missibility is based on a conviction or convictions, 6 and such conviction or convictions would otherwise 7 render the alien ineligible under section 8 244(c)(2)(B) of the Immigration and Nationality 9 Act (8 U.S.C. 1254a(c)(2)(B)).

10 (e) ADVANCE PAROLE.—During the period beginning 11 on the date on which an alien applies for adjustment of status under this title and ending on the date on which 12 the Secretary makes a final decision regarding such appli-13 14 cation, the alien shall be eligible to apply for advance pa-15 role. Section 101(g) of the Immigration and Nationality Act (8 U.S.C. 1101(g)) shall not apply to an alien granted 16 17 advance parole under this section.

(f) EMPLOYMENT.—An alien whose removal is stayed
pursuant to this title, or who has pending an application
under this title, shall, upon application to the Secretary,
be granted an employment authorization document.

#### 22 SEC. 224. DETERMINATION OF CONTINUOUS PRESENCE.

(a) EFFECT OF NOTICE TO APPEAR.—Any period of
continuous physical presence in the United States of an
alien who applies for adjustment of status under this title

shall not terminate when the alien is served a notice to
 appear under section 239(a) of the Immigration and Na tionality Act (8 U.S.C. 1229(a)).

4 (b) TREATMENT OF CERTAIN BREAKS IN PRES-5 ENCE.—

6 (1) IN GENERAL.—Except as provided in para-7 graphs (2) and (3), an alien shall be considered to 8 have failed to maintain continuous physical presence 9 in the United States under this title if the alien has 10 departed from the United States for any period ex-11 ceeding 90 days or for any periods, in the aggregate, 12 exceeding 180 days.

13 (2)EXTENSIONS FOR EXTENUATING CIR-14 CUMSTANCES.—The Secretary may extend the time 15 periods described in paragraph (1) for an alien who 16 demonstrates that the failure to timely return to the 17 United States was due to extenuating circumstances 18 beyond the alien's control, including the serious ill-19 ness of the alien, or death or serious illness of a par-20 ent, grandparent, sibling, or child of the alien.

(3) TRAVEL AUTHORIZED BY THE SECRETARY.—Any period of travel outside of the United
States by an alien that was authorized by the Secretary may not be counted toward any period of de-

parture from the United States under paragraph
 (1).

3 (c) WAIVER OF PHYSICAL PRESENCE.—With respect 4 to aliens who were removed or departed the United States on or after January 20, 2017, and who were continuously 5 physically present in the United States for at least 3 years 6 7 prior to such removal or departure, the Secretary may, 8 as a matter of discretion, waive the physical presence re-9 quirement under section 211(a)(2) for humanitarian pur-10 poses, for family unity, or because a waiver is otherwise in the public interest. The Secretary, in consultation with 11 12 the Secretary of State, shall establish a procedure for such aliens to apply for relief under section 211 from outside 13 the United States if they would have been eligible for relief 14 15 under such section, but for their removal or departure.

#### 16 SEC. 225. EXEMPTION FROM NUMERICAL LIMITATIONS.

Nothing in this title or in any other law may be construed to apply a numerical limitation on the number of
aliens who may be granted permanent resident status
under this title.

## 21 SEC. 226. AVAILABILITY OF ADMINISTRATIVE AND JUDI22 CIAL REVIEW.

(a) ADMINISTRATIVE REVIEW.—Not later than 30
24 days after the date of the enactment of this Act, the Sec25 retary shall provide to aliens who have applied for adjust-

ment of status under this title a process by which an appli cant may seek administrative appellate review of a denial
 of an application for adjustment of status, or a revocation
 of such status.

5 (b) JUDICIAL REVIEW.—Notwithstanding any other 6 provision of law, an alien may seek judicial review of a 7 denial of an application for adjustment of status, or a rev-8 ocation of such status, under this title in the United 9 States district court with jurisdiction over the alien's resi-10 dence.

- 11 (c) STAY OF REMOVAL.—
- (1) IN GENERAL.—Except as provided in paragraph (2), an alien seeking administrative or judicial
  review under this title may not be removed from the
  United States until a final decision is rendered establishing that the alien is ineligible for adjustment
  of status under this title.

(2) EXCEPTION.—The Secretary may remove
an alien described in paragraph (1) pending judicial
review if such removal is based on criminal or national security grounds. Such removal does not affect the alien's right to judicial review under this
title. The Secretary shall promptly return a removed
alien if a decision to deny an application for adjust-

ment of status under this title, or to revoke such
 status, is reversed.

#### 3 SEC. 227. DOCUMENTATION REQUIREMENTS.

4 (a) DOCUMENTS ESTABLISHING IDENTITY.—An
5 alien's application for permanent resident status under
6 this title may include, as evidence of identity, the fol7 lowing:

8 (1) A passport or national identity document 9 from the alien's country of origin that includes the 10 alien's name and the alien's photograph or finger-11 print.

12 (2) The alien's birth certificate and an identity13 card that includes the alien's name and photograph.

14 (3) A school identification card that includes
15 the alien's name and photograph, and school records
16 showing the alien's name and that the alien is or
17 was enrolled at the school.

18 (4) A Uniformed Services identification card19 issued by the Department of Defense.

20 (5) Any immigration or other document issued
21 by the United States Government bearing the alien's
22 name and photograph.

23 (6) A State-issued identification card bearing24 the alien's name and photograph.

1	(7) Any other evidence determined to be cred-
2	ible by the Secretary.
3	(b) Documents Establishing Continuous Phys-
4	ICAL PRESENCE.—An alien's application for permanent
5	resident status under this title may include, as evidence
6	that the alien has been continuously physically present in
7	the United States, as required under section $211(a)(2)$ ,
8	the following:
9	(1) Passport entries, including admission
10	stamps on the alien's passport.
11	(2) Any document from the Department of Jus-
12	tice or the Department of Homeland Security noting
13	the alien's date of entry into the United States.
14	(3) Records from any educational institution
15	the alien has attended in the United States.
16	(4) Employment records of the alien that in-
17	clude the employer's name and contact information.
18	(5) Records of service from the Uniformed
19	Services.
20	(6) Official records from a religious entity con-
21	firming the alien's participation in a religious cere-
22	mony.
23	(7) A birth certificate for a child who was born
24	in the United States.

1	(8) Hospital or medical records showing med-
2	ical treatment or hospitalization, the name of the
3	medical facility or physician, and the date of the
4	treatment or hospitalization.
5	(9) Automobile license receipts or registration.
6	(10) Deeds, mortgages, or rental agreement
7	contracts.
8	(11) Rent receipts or utility bills bearing the
9	alien's name or the name of an immediate family
10	member of the alien, and the alien's address.
11	(12) Tax receipts;
12	(13) Insurance policies.
13	(14) Remittance records, including copies of
14	money order receipts sent in or out of the country.
15	(15) Travel records.
16	(16) Dated bank transactions.
17	(17) Two or more sworn affidavits from individ-
18	uals who are not related to the alien who have direct
19	knowledge of the alien's continuous physical pres-
20	ence in the United States, that contain—
21	(A) the name, address, and telephone num-
22	ber of the affiant; and
23	(B) the nature and duration of the rela-
24	tionship between the affiant and the alien.

(18) Any other evidence determined to be cred ible by the Secretary.

3 (c) DOCUMENTS ESTABLISHING EXEMPTION FROM
4 APPLICATION FEES.—An alien's application for perma5 nent resident status under this title may include, as evi6 dence that the alien is exempt from an application fee
7 under section 223(c), the following:

8 (1) DOCUMENTS TO ESTABLISH AGE.—To es-9 tablish that an alien meets an age requirement, the 10 alien may provide proof of identity, as described in 11 subsection (a), that establishes that the alien is 12 younger than 18 years of age.

(2) DOCUMENTS TO ESTABLISH INCOME.—To
establish the alien's income, the alien may provide—
(A) employment records or other records of
earned income, including records that have been
maintained by the Social Security Administration, the Internal Revenue Service, or any other
Federal, State, or local government agency;

(B) bank records; or

21 (C) at least 2 sworn affidavits from indi22 viduals who are not related to the alien and
23 who have direct knowledge of the alien's work
24 and income that contain—

1	(i) the name, address, and telephone
2	number of the affiant; and
3	(ii) the nature and duration of the re-
4	lationship between the affiant and the
5	alien.
6	(3) Documents to establish foster care,
7	LACK OF FAMILIAL SUPPORT, OR SERIOUS, CHRONIC
8	DISABILITY.—To establish that the alien is in foster
9	care, lacks parental or familial support, or has a se-
10	rious, chronic disability, the alien may provide at
11	least 2 sworn affidavits from individuals who are not
12	related to the alien and who have direct knowledge
13	of the circumstances that contain—
14	(A) a statement that the alien is in foster
15	care, otherwise lacks any parental or other fa-
16	miliar support, or has a serious, chronic dis-
17	ability, as appropriate;
18	(B) the name, address, and telephone num-
19	ber of the affiant; and
20	(C) the nature and duration of the rela-
21	tionship between the affiant and the alien.
22	(d) Authority to Prohibit Use of Certain Doc-
23	UMENTS.—If the Secretary determines, after publication
24	in the Federal Register and an opportunity for public com-
25	ment, that any document or class of documents does not

reliably establish identity or that permanent resident sta tus under this title is being obtained fraudulently to an
 unacceptable degree, the Secretary may prohibit or re strict the use of such document or class of documents.

#### 5 SEC. 228. RULE MAKING.

6 (a) IN GENERAL.—Not later than 90 days after the date of the enactment of this Act, the Secretary shall pub-7 8 lish in the Federal Register interim final rules imple-9 menting this title, which shall allow eligible individuals to 10 immediately apply for relief under section 211. Notwithstanding section 553 of title 5, United States Code, the 11 12 regulation shall be effective, on an interim basis, imme-13 diately upon publication, but may be subject to change and revision after public notice and opportunity for a period 14 15 of public comment. The Secretary shall finalize such rules not later than 180 days after the date of publication. 16

(b) PAPERWORK REDUCTION ACT.—The requirements under chapter 35 of title 44, United States Code,
(commonly known as the "Paperwork Reduction Act")
shall not apply to any action to implement this title.

#### 21 SEC. 229. CONFIDENTIALITY OF INFORMATION.

(a) IN GENERAL.—The Secretary may not disclose
or use information provided in applications filed under this
title (including information provided during administrative

or judicial review) for the purpose of immigration enforce ment.

3 (b) REFERRALS PROHIBITED.—The Secretary, based
4 solely on information provided in an application for adjust5 ment of status under this title (including information pro6 vided during administrative or judicial review), may not
7 refer an applicant to U.S. Immigration and Customs En8 forcement, U.S. Customs and Border Protection, or any
9 designee of either such entity .

10 (c) LIMITED EXCEPTION.—Notwithstanding sub-11 sections (a) and (b), information provided in an applica-12 tion for adjustment of status under this title may be 13 shared with Federal security and law enforcement agen-14 cies—

(1) for assistance in the consideration of an application for adjustment of status under this title;

17 (2) to identify or prevent fraudulent claims;

18 (3) for national security purposes; or

19 (4) for the investigation or prosecution of any20 felony not related to immigration status.

(d) PENALTY.—Any person who knowingly uses, publishes, or permits information to be examined in violation
of this section shall be fined not more than \$10,000.

## 1SEC. 230. GRANT PROGRAM TO ASSIST ELIGIBLE APPLI-2CANTS.

3 (a) ESTABLISHMENT.—The Secretary of Homeland 4 Security shall establish, within U.S. Citizenship and Immi-5 gration Services, a program to award grants, on a com-6 petitive basis, to eligible nonprofit organizations that will 7 use the funding to assist eligible applicants under this title 8 by providing them with the services described in sub-9 section (b).

(b) USE OF FUNDS.—Grant funds awarded under
this section shall be used for the design and implementation of programs that provide—

(1) information to the public regarding the eligibility and benefits of permanent resident status
under this title, particularly to individuals potentially eligible for such status;

17 (2) assistance, within the scope of authorized
18 practice of immigration law, to individuals submit19 ting applications for adjustment of status under this
20 title, including—

21 (A) screening prospective applicants to as22 sess their eligibility for such status;

(B) completing applications and petitions,
including providing assistance in obtaining the
requisite documents and supporting evidence;
and

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1	(C) providing any other assistance that the
2	Secretary or grantee considers useful or nec-
3	essary to apply for adjustment of status under
4	this title; and
5	(3) assistance, within the scope of authorized
6	practice of immigration law, and instruction, to indi-
7	viduals—
8	(A) on the rights and responsibilities of
9	United States citizenship;
10	(B) in civics and English as a second lan-
11	guage;
12	(C) in preparation for the General Edu-
13	cation Development test; and
14	(D) in applying for adjustment of status
15	and United States citizenship.
16	(c) Authorization of Appropriations.—
17	(1) Amounts authorized.—There are author-
18	ized to be appropriated such sums as may be nec-
19	essary for each of the fiscal years 2020 through
20	2030 to carry out this section.
21	(2) AVAILABILITY.—Any amounts appropriated
22	pursuant to paragraph (1) shall remain available
23	until expended.

## 1SEC. 231. PROVISIONS AFFECTING ELIGIBILITY FOR AD-2JUSTMENT OF STATUS.

An alien's eligibility to be lawfully admitted for per-4 manent residence under this title shall not preclude the 5 alien from seeking any status under any other provision 6 of law for which the alien may otherwise be eligible.

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